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## Memorandum

**Date:** June 6, 2017

**To:** Transportation Authority Board

From: Anna LaForte – Deputy Director for Policy & Programming

**Subject:** 06/13/17 Board Meeting: Update on the Kearny Street Multimodal Implementation Plan

[NTIP Planning]

RECOMMENDATION   ☐ Information ☐ Action	☐ Fund Allocation
None. This is an information item.	☐ Fund Programming
	☐ Policy/Legislation
SUMMARY	☑ Plan/Study
The San Francisco Municipal Transportation Agency (SFMTA) has worked with Commissioner Peskin's office to refine the scope of the Kearny Street Multimodal Implementation Plan [NTIP Planning]. This project will engage the community and other relevant stakeholders, and gather input and data to support possible future street designs for Kearny, Montgomery and Stockton Streets that will enhance travel safety and performance for pedestrians, transit customers, and bicyclists. SFMTA staff will present on this item.	☐ Capital Project Oversight/Delivery ☐ Budget/Finance ☐ Contract/Agreement ☐ Procurement ☐ Other:

#### **DISCUSSION**

#### Background.

The Kearny Street Multimodal Implementation Plan was recommended by former Commissioner Christensen for \$100,000 in Prop K sales tax funds from the Transportation Authority's Neighborhood Transportation Improvement Program (NTIP) in 2015, and was revised in spring 2016 by Commissioner Peskin. The NTIP is intended to strengthen project pipelines and advance the delivery of community-supported neighborhood-scale projects, especially in Communities of Concern and other underserved neighborhoods and areas with at-risk populations (e.g. seniors, children, and/or people with disabilities).

Kearny Street is a major street in the Financial District of San Francisco that carries multiple transportation modes including drivers, transit riders (the 30 Stockton, 8 Bayshore and the 8AX and 8BX Bayshore Express), people walking, and people biking. The street has been identified as a Vision Zero High-Injury Corridor, indicating a high number of severe injuries or fatalities to people using the street. The Kearny/Montgomery corridor was also flagged as a key corridor for improving facilities for people biking as part of the SFMTA 2013 Bicycle Strategy.

## Project Goals & Objectives.

This NTIP project will help to advance comprehensive enhancements along Kearny Street between Market and Broadway, including a potential reduction in the number of travel lanes, traffic signal timing and phasing modifications, bus stop optimization, and examining Kearny, Stockton and Montgomery streets for new bicycle and transit facilities. The goal of the project is to collect information to support future decisions on the scale and shape of transportation improvements in this area.

Specifically, the project goals include:

- Identifying the links between transportation and economic development in Chinatown;
- Evaluating traffic, bicycle, and transit patterns in the north-south corridor centered on Kearny Street;
- Developing a detailed understanding of parking and loading needs in Chinatown that would be affected by future projects; and,
- Evaluating the effects of a scramble phase at the Columbus/Stockton/Green intersection.

#### Public Outreach.

The SFMTA will participate in Portsmouth Square project workshops occurring over the summer, and will host a public meeting in January 2018 in cooperation with community organizations and the Commissioner's office.

#### Schedule.

This project will kick off in June 2017, with significant community outreach and engagement occurring in September 2017. The final report will be presented to the Board for adoption in early 2018.

#### **FINANCIAL IMPACT**

None. This is an information item.

#### **CAC POSITION**

None. This is an information item.

#### SUPPLEMENTAL MATERIALS

Attachment 1 – Revised Prop K Allocation Request Form

## Attachment 1

## San Francisco County Transportation Authority Prop K/Prop AA Allocation Request Form

FY of Allocation Action:	2015/16				
Project Name:	Kearny Street Multimodal Implementation Plan [NTIP Planning]				
Implementing Agency:	San Francisco Municipal Transportation Agency				
I	EXPENDITURE PLAN INFORMATION				
Prop K Category:	D. TSM/Strategic Initiatives  Gray cells will				
Prop K Subcategory:	ii. Transportation/Land Use Coordination be filled in.				
Prop K EP Project/Program:	b. Transportation/Land Use Coordination				
Prop K EP Line Number (Primary):	44 Current Prop K Request: \$ 100,000				
Prop K Other EP Line Numbers:					
Prop AA Category:					
	Current Prop AA Request: \$ -				
	Supervisorial District(s): 3				
	SCOPE				
included in the scope. Long scopes may Worksheet 7-Maps.or by inserting additional Project sponsors shall provide a brief explane benefits, 2) level of public input into the princluding Prop K/Prop AA 5-Year Priori AA Strategic Plans and/or relevant 5YPP Indicate whether work is to be performed.	prioritization process, and 3) whether the project is included in any adopted plans, itization Program (5YPPs). Justify any inconsistencies with the adopted Prop K/Prop Ps.				
The full scope of work begins on the next pag	ge.				

#### Scope

The SFMTA requests \$100,000 in Prop K NTIP planning funds to engage the community, the Supervisor's Office and other relevant stakeholders to gather data that will support a future planning process for Kearny Street (and also potentially Montgomery Street & Stockton Street) that will enhance travel safety and performance for pedestrians, transit customers, and bicyclists. This District 3 Neighborhood Transportation Improvement Program (NTIP) planning study was developed in response to input from the Supervisor's office. Project deliverables and recommendations will respond to Supervisor and community concerns. The Transportation Authority's NTIP was developed to build community awareness of, and capacity to provide input to, the transportation planning process and to advance delivery of community supported neighborhood-scale projects.

## Background

Kearny Street is a major street in the Financial District of San Francisco that carries multiple transportation modes including drivers, transit riders (the 30 Stockton, 8 Bayshore and the 8AX and 8BX Bayshore Express), people walking, and people biking. The street has been identified as a Vision Zero High Injury Corridor, indicating a high number of severe injuries or fatalities to people using the street. The Kearny/Montgomery corridor was also flagged as a key corridor for improving facilities for people biking as part of the SFMTA 2013 Bicycle Strategy.

This NTIP project will help to advance comprehensive enhancements along Kearny Street between Market and Broadway, including a potential reduction in the number of travel lanes, traffic signal timing and phasing modifications, bus stop optimization, and examining Kearny, Stockton and Montgomery streets for new bicycle and transit facilities. The goal of the project is to collect information to support future decisions on the scale and shape of transportation improvements in this area.

This proposal will build upon transportation planning studies and projects in various phases of development within District 3, including: the Columbus Avenue Multimodal Project; the Broadway Chinatown Streetscape Improvement Project; the Cable Car Safety and Reliability Project (Powell Street); the Chinatown Neighborhood Transportation Plan; the Portsmouth Square Area Project; and the Central Subway, which will begin revenue service to Chinatown Station in 2019.

#### **Project Goals**

A. Identifying the links between transportation and economic development in Chinatown.

The Chinatown community is concerned about the economic vitality of their district and the effects that changes to the transportation network may have on Chinatown business. This project proposes to study this link by deploying an intercept survey targeting the travel behavior of shoppers and interviewing merchants about transportation's effects on their business.

B. Evaluating traffic, bicycle, and transit patterns in the north-south corridor centered on Kearny St

Owing to its central location, the north-south corridor consisting of Kearny St, Montgomery St, and Stockton St is a critical part of the road, transit, and bike networks. Travel patterns will be determined from Bluetooth sensor data and traffic counts in order to gain understanding as to how this corridor is used by travelers. Bluetooth sensors placed at locations such as Kearny & Market, Broadway Tunnel, or Columbus & Stockton can reveal the preferred routes through the corridor for a specific trip profile, e.g. North Beach residents headed for the Bay Bridge, 101 travelers headed for Chinatown, etc.

C. Developing a detailed understanding of parking and loading needs in Chinatown that would be affected by future projects.

Curb space is at a premium in Chinatown, and changes to the transportation network could affect the amount of space available for on-street parking and commercial loading. The study will collect data on loading patterns, space occupancy, and parking turnover, to ensure that this space is being used in the most efficient manner.

D. Evaluating the effects of a scramble phase at the Columbus/Stockton/Green intersection.

The six-legged intersection of Columbus, Stockton, and Green is a key intersection in the North Beach neighborhood that is relied upon by travelers of all modes. Recently, concerns have been raised that the intersection does not work well for pedestrians. In the past, staff have proposed bulbs to reduce crossing distances, and the community has requested City staff evaluate the intersection for the suitability of a scramble phase.

#### Outreach

Outreach for this project will be primarily undertaken by a community-based organization, with support from the Commissioner's office and SFMTA. The community partner will assist with the preparation of the project meeting, prepare materials, and document public comments. Potential stakeholder groups include the Chinatown Community Development Center, the San Francisco Bicycle Coalition, Walk San Francisco, the San Francisco Planning Department, and other community organizations as identified/requested.

The project will culminate in a publically-available report addressing each of the above project goals and providing recommendations to inform future street designs. The SFMTA will also host one public meeting in cooperation with community organizations and the Commissioner's office, which will present information, analysis and recommendations contained in the report, receive feedback, and gather public input on possible future street designs.

## **SFMTA Tasks and Deliverables**

Ta	sk	Deadline	Deliverable
1.	Review Existing Conditions: site visits and review of previous studies (e.g. Chinatown Neighborhood Transportation Plan)	Jun 2017	N/A
2.	Collect traffic volume, transit ridership and bicycle data	Jul 2017	Traffic volume, transit ridership and bicycle counts
3.	Administer intercept survey	Sep 2017	Intercept survey results
4.	Collect traffic routing data	Aug 2017	Traffic O-D table and route choice information
5.	Collect parking occupancy & loading data	Aug 2017	Parking occupancy & loading data
6.	Conduct feasibility study on scramble at Columbus / Stockton / Green	Nov 2017	Staff report
7.	Staff Analysis	Dec 2017	Staff report
8.	Public Meeting	Jan 2018	Public Meeting
9.	Final Report	Jan 2018	Summary report

## **Project Results**

The project will inform improvements to Kearny Street, and potentially also to Montgomery Street and Stockton Street. A staff report summarizing the findings of the studies will be published and presented to the SFMTA Board, the Board of Supervisors, and the Chinatown community. At the end of the project, a community meeting will be held where staff will present the data collected along with the results of the accompanying analysis. Community members will have the opportunity to comment on the report and to articulate their vision for a future Kearny Street. All feedback received from the community will be included in the final staff report and inform future capital projects on Kearny Street.

#### **Benefits**

This project will support the following goals from the SFMTA Strategic Plan:

- 1. **Safety**: Create a safer transportation experience for everyone.
  - Kearny Street is identified as one of San Francisco's high-injury pedestrian corridors in need of targeted improvements.
- 2. **Travel Choices**: Make transit, walking and bicycling the most attractive and preferred means of travel.
  - Research into the travel behaviors of people in this area will help facilitate better designs that accommodate existing behaviors and promote these modes of transportation.
- 3. **Livability**: Improve the environment and quality of life in San Francisco.
  - This project will research the connection between transportation and economic development.

FY 2015/16

Project Name:	Project Name: Kearny Street Multimodal Implementation Plan [NTIP Planning]						
Implementing Agency:	nplementing Agency: San Francisco Municipal Transportation Agency						
F	NVIRONIA	IENTAL (	LEARANCI	F			
	INVIROIN		LEARAINCI	<u> </u>		_	
Type:		N/A			Completion (mm/dd/		
Status:					(mm) day	337	
PR	OJECT DE	ELIVERY N	MILESTONI	ES			
Enter dates for ALL project phase year. Use 1, 2, 3, 4 to denote quarter detail may be provided in the text box	s and XXXX		-		•		
		Star	t Date		Fne	d Date	
		Quarter	Fiscal Year		Quarter	Fiscal Year	
Planning/Conceptual Engineering		1	2017/18		3	2017/18	
Environmental Studies (PA&ED)							
R/W Activities/Acquisition							
Design Engineering (PS&E)							
Prepare Bid Documents							
Advertise Construction							
Start Construction (e.g., Award Contr	ract)						
Procurement (e.g. rolling stock)							
Project Completion (i.e., Open for U	se)	-	-		3	2017/18	
Project Closeout (i.e., final expenses in	incurred)	-	-		3	2017/18	
SCH	EDULE C	OORDINA	TION/NO	ГES			
Provide project delivery milestones for each sub-project in the current request and a schedule for public involvement, if appropriate. For planning efforts, provide start/end dates by task here or in the scope (Tab 1). Describe coordination with other project schedules or external deadlines (e.g., obligation deadlines) that impact the project schedule, if relevant.							

	/	
HV	2015/16	
1 1	4013/10	

Project Name:	Kearny Str	eet Multimodal Impl	ementation Plan [NTIP]	Planning]	
Implementing Agency:	San Francis	sco Municipal Transp	portation Agency		
	COST SU	J <b>MMARY BY PHA</b>	SE - CURRENT REC	UEST	
Allocations will generally be for					se basis.
Enter the total cost for the phase CURRENT funding request.	se or partial	(but useful segment)	phase (e.g. Islais Creek	Phase 1 constructio	n) covered by the
			Cost fe	or Current Reques	st/Phase
		Yes/No	Total Cost	Current Request	Prop AA - Current Request
Planning/Conceptual Engineeri	ng	Yes	\$100,000	\$100,000	
Environmental Studies (PA&EI	D)				
Design Engineering (PS&E)					
R/W Activities/Acquisition					
Construction					
Procurement (e.g. rolling stock)					
			\$100,000	\$100,000	\$0
	COOT		ACE ENTEREDED		
Show total cost for ALL project			ASE - ENTIRE PROJ		250/ dasiandan
quote) is intended to help gauge in its development.					
		Total Cost	Source of Cost	Estimate	
Planning/Conceptual Engineeri	ng	\$ 100,000	Similar previous ef	forts	
Environmental Studies (PA&EI	D)				
Design Engineering (PS&E)					
R/W Activities/Acquisition					
Construction					
Procurement (e.g. rolling stock)					
	Total:	\$ 100,000			
% Complete of Design:	N/A	as of	N/A		
Expected Useful Life:	N/A	Years			

#### MAJOR LINE ITEM BUDGET

- 1. Provide a major line item budget, with subtotals by task and phase. More detail is required the farther along the project is in the development phase. Planning studies should provide task-level budget information.
- 2. Requests for project development should include preliminary estimates for later phases such as construction.
- 3. Support costs and contingencies should be called out in each phase, as appropriate. Provide both dollar amounts and % (e.g. % of construction) for support costs and contingencies.
  - 4. For work to be performed by agency staff rather than consultants, provide base rate, overhead multiplier, and fully burdened rates by position with FTE (full-time equivalent) ratio. A sample format is provided below.
- 5. For construction costs, please include budget details. A sample format is provided below. Please note if work will be performed through a contract.
  - 6. For any contract work, please provide the LBE/SBE/DBE goals as applicable to the contract.

Work Breakdown by Task		Budg	get by Task	Subt	ask
Task 1. Review Existing Conditions		\$	2,000		
Task 2. Collect Volume Data		\$	3,000		
Task 2A Traffic Volumes				\$	1,000
Task 2B Transit Ridership				\$	1,000
Task 2C Bicycle Volumes				\$	1,000
Task 3. Intercept Survey		\$	35,000		
Task 3A Draft Survey Instrument				\$	2,000
Task 3B Conduct Survey				\$	25,000
Task 3C Administer Survey				\$	3,000
Task 3D Merchant Interviews				\$	5,000
Task 4. Collect Traffic Route Data		\$	8,000		
Task 4A Deploy & Retrieve Sensors	3			\$	2,500
Task 4B Sensor Use Fee				\$	5,500
Task 5. Collect Loading & Parking Data		\$	20,000		
Task 5A Gather Existing Data				\$	2,000
Task 5B Loading Study				\$	10,000
Task 5C Parking Occupancy Study				\$	8,000
Task 6. Scramble Feasibility Study		\$	2,000		
Task 7. Staff Analysis		\$	5,000		
Task 8. Public Meeting		\$	23,000		
Task 7A Preparation & Materials				\$	5,000
Task 7B Public Meeting				\$	17,000
Task 9. Final Report		\$	2,000		
T	DTAL	\$	100,000		

Project Budget By Cost		
SFMTA SSD Engineering Staff		\$ 44,000
SFMTA SSD Shop Labor		\$ 2,500
Consultant		\$ 48,000
Materials		\$ 5,500
Т	OTAL	\$ 100,000

			FY 2015/16
Project Name:	Kearny Street Multin	modal Implementation Plan [NTIP Planning]	
	FUNDIN	IG PLAN - FOR CURRENT PROP K REC	QUEST
Prop K Funds Requ	uested:	\$100,000	
5-Year Prioritization	n Program Amount:	\$100,000	(enter if appropriate)
If the amount requ	uested is inconsistent (e	.g., greater than) with the Prop K/Prop AA Str	rategic Plan amount and/or the 5-Year
Prioritization Prog	gram (5YPP), provide a	justification in the space below including a deta	ailed explanation of which other project
or projects will be	deleted, deferred, etc. t	to accommodate the current request and mainta	ain consistency with the 5YPP and/or

Enter the funding plan for the phase or phases for which Prop K/Prop AA funds are currently being requested. Totals should match those shown on the Cost worksheet.

Fund Source	Planned	Programmed	Allocated	Total
Prop K		\$100,000		\$100,000
				\$0
				\$0
Total:	\$100,000	\$0	\$0	\$100,000

Actual Prop K Leveraging - This Phase: Expected Prop K Leveraging per Expenditure Plan

Strategic Plan annual programming levels.

0.00%
40.48%

\$100,000 Total from Cost worksheet

Is Prop K/Prop AA providing **local match funds** for a state or federal grant?

No

	Required	Local Match	
Fund Source \$ Amount		%	\$

## FUNDING PLAN - FOR ENTIRE PROJECT (ALL PHASES)

Enter the funding plan for all phases (environmental studies through construction) of the project. This section may be left blank if the current request covers all project phases. Totals should match those shown on the Cost worksheet.

Fund Source	Planned	Programmed	Allocated	Total
Prop K		\$100,000		\$100,000
				\$0
				\$0
Total:		\$100,000	\$100,000	\$ 100,000

Actual Prop K Leveraging - Entire Project:

Expected Prop K Leveraging per Expenditure Plan:

Actual Prop AA Leveraging - Entire Project:

100.00%

Total:

\$ 100,000 Total from Cost worksheet

## FISCAL YEAR CASH FLOW DISTRIBUTION FOR CURRENT PROP K REQUEST

Use the table below to enter the proposed cash flow distribution schedule (e.g. the maximum Prop K/Prop AA funds that are guaranteed to be available for reimbursement each fiscal year) for the current request. If the schedule is more aggressive than the Prop K/Prop AA Strategic Plan and/or 5YPP, please explain in the text box below how cash flow for other projects and programs will be slowed down to accommodate the current request without exceeding annual cash flow assumptions made in the Strategic Plan.

\$100,000

\$100,000 Prop K Funds Requested: Sponsor Request - Proposed Prop K Cash Flow Distribution Schedule % Reimbursed Fiscal Year Cash Flow Annually Balance \$70,000 FY 2015/16 70.00% \$30,000 FY 2016/17 \$30,000 30.00% \$0 0.00% \$0 0.00% \$0 \$0 0.00%

## AUTHORITY RECOMMENDATION

This section is to be completed by Authority Staff.

Last Updated: 10.21.2015	Resolution. No.	Res. Date: 10/27/2015	
Project Name: Kearny Street Multimodal Implementation Plan [NTIP Planning]			
Implementing Agency: San Francisco Mu	nicipal Transportati	on Agency	
	Amount	Phase:	
Funding Recommended: Prop K Allocation	\$100,000	Planning/Conceptual Engineering	
Tota	\$100,000		
Notes (e.g., justification for multi-phase recommendations, notes for multi-EP line item or multi-sponsor recommendations):			

Cash Flow Distribution Schedule by Fiscal Year (for entire allocation/appropriation)

Source	Fiscal Year	Maximum Reimbursement	% Reimbursable	Balance
Prop K EP 44	FY 2017/18	\$100,000	100.00%	\$0
			0.00%	\$0
			0.00%	\$0
			0.00%	\$0
			0.00%	\$0
	Total:	\$100,000	100%	

Cash Flow Distribution Schedule by Fiscal Year & Phase (for entire allocation/appropriation)

Source	Fiscal Year	Phase	Maximum Reimbursement	Cumulative % Reimbursable	Balance
Prop K EP 44	FY 2017/18	Planning/Conceptual Engineering	\$100,000	100%	\$0
				100%	\$0
				100%	\$0
				100%	\$0
				100%	\$0
		Total:	\$100,000		

<del>-</del>		1	
Prop K/Prop AA Fund Expiration Date:	09.30.2018	Eligible expenses must be incurred	prior to this date.

## **AUTHORITY RECOMMENDATION**

This section is to be completed by Authority Staff.

Last Updated:	10.21.2015	Resolution. No.	2016-018	Res. Date: 10/27/2015
Project Name: K	earny Street Multi	modal Implement	ation Plan [NTIF	Planning]
Implementing Agency: Sz	an Francisco Muni	icipal Transportati	on Agency	
Future Commitment to:	Action	Amount	Fiscal Year	Phase
_	Trigger:			,
Deliverables:				
4				rcent complete for the overall ant Agreement.
15, 2017) (Collect traf	fic volume, Interc	ept survey, Collect	traffic route data	Γasks 2-5 (anticipated October a, Collect loading & parking is on the intercept survey results.
With the quarterly progress report submitted following the completion of Task 6 (anticipated January 15, 2017) (Scramble feasibility study), provide a memo summarizing the evaluation and recommendation for the suitability of a scramble phase at the Columbus/Stockton/Green intersection.				
4. Following Board adop	ption (anticipated l	March 2018), subn	nit final report.	
Special Conditions:				
The Transportation A the fiscal year that SFI			up to the appro	ved overhead multiplier rate for
-	` -	,	-	draft final report, including key gy to the CAC and Board.
Notes:				
1.				
Supervisorial District(s):	3		Prop K proporti expenditures - th	
Sub-project detail? No If yes, see next page(s) for sub-project detail.				
SFCTA Project Reviewer:	Planning	Proje	ect # from SGA:	144.907065

<b>FY of Allocation Action:</b>	2015/16	
	Current Prop AA Request: \$ -	
	<u></u>	
Project Name:	Kearny Street Multimodal Implementation Plan [NTIP Planning]	
Implementing Agency:	San Francisco Municipal Transportation Agency	

#### **Signatures**

By signing below, we the undersigned verify that: 1) the requested sales tax and/or vehicle registration fee revenues shall be used to supplement and under no circumstance replace existing local revenues used for transportation purposes and 2) the requested sales tax and/or vehicle registration fee funds will not be used to cover expenses incurred prior to Authority Board approval of the allocation.

Project Manager	Grants Section Contact
Name (typed): Dan Howard	Joel Goldberg
Title: Engineer	Manager, Capital Procurement &
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Email: dan.howard@sfmta.com	joel.goldberg@sfmta.com
1 South Van Ness Ave Address: San Francisco, CA 94103	1 South Van Ness Ave San Francisco, CA 94103
Signature:	
Date:	