

# AGENDA

# PLANS AND PROGRAMS COMMITTEE **Meeting Notice**

Date: Tuesday, February 9, 2016; 10:00 a.m.

Location: Committee Room 263, City Hall

**Commissioners:** Tang (Chair), Farrell (Vice Chair), Avalos, Cohen, Peskin and Wiener (Ex

Officio)

Clerk: Steve Stamos

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1. Roll Call

2. Citizens Advisory Committee Report – INFORMATION\* 5

# Consent Calendar

Approve the Minutes of the January 12, 2016 Meeting – ACTION\* 3.

11

Recommend Adoption of the Fiscal Year 2016/17 Transportation Fund for Clean Air 4. Local Expenditure Criteria – ACTION\* 15

Transportation Fund for Clean Air (TFCA) funds come from a \$4 per vehicle surcharge collected by the California Department of Motor Vehicles on motor vehicle registrations in the nine-county Bay Area region. A portion of the funds (40 percent) is available to each county on a return-to-source basis from the Bay Area Air Quality Management District (Air District). These funds are used to implement strategies to improve air quality by reducing motor vehicle emissions in accordance with the Air District's Clean Air Plan. As the Program Manager for the City and County of San Francisco, the Transportation Authority is required to adopt Local Expenditure Criteria for the programming of the local TFCA funds. Our proposed Fiscal Year (FY) 2016/17 Local Expenditure Criteria (Attachment 1) are the same as those used in past cycles and are consistent with the Air District's TFCA policies for FY 2016/17. The criteria establish a clear prioritization methodology for applicant projects, including project types ranked by local priorities, emissions reduced, program diversity, project readiness, and past project sponsor delivery. We plan to issue the FY 2016/17 call for projects in late February and anticipate having approximately \$800,000 to program to projects.

# **End of Consent Calendar**

5. Recommend Appointment of Two Members to the Citizens Advisory Committee **ACTION\*** 65

The Transportation Authority has an eleven-member Citizens Advisory Committee (CAC). CAC members serve two-year terms. Per the Transportation Authority's Administrative Code, the Plans and Programs Committee recommends and the Transportation Authority Board appoints individuals to fill any CAC vacancies. Neither Transportation Authority staff nor the CAC make any recommendations on CAC appointments, but we maintain an up-to-date database of applications for CAC membership. A chart with information about current CAC members is attached, showing ethnicity, gender, neighborhood of residence, and affiliation. There are two vacancies on the CAC requiring committee action. The vacancies are the result of the resignation of Wells Whitney and the

term expiration of Peter Tannen. Mr. Tannen is seeking reappointment. Attachment 1 shows current CAC membership and Attachment 2 lists applicants.

# 6. Recommend Allocation of \$49,341,000 in Prop K Funds, with Conditions, Subject to the Attached Fiscal Year Cash Flow Distribution Schedule – ACTION\*

As summarized in Attachments 1 and 2, we have six requests from the San Francisco Municipal Transportation Agency (SFMTA) totaling \$49,341,000 in Prop K sales tax funds to present to the Plans and Programs Committee. The SFMTA is requesting \$47,869,000 and a commitment to allocate \$30.1 million in Prop K funds to accelerate the procurement of up to 265 motor coaches from New Flyer Incorporated. We have worked with the Metropolitan Transportation Commission and the SFMTA on the funding strategy to get the new vehicles on the street sooner and at a lower cost than currently forecast. Funds expected to be available for near-term contract certification total \$137.5 million including Prop K, federal funds, and regional bridge tolls, and will enable the SFMTA to order 148 motor coaches to be placed into revenue service by July 2017. The SFMTA has also requested \$552,000 for construction of signal upgrades at seven intersections on South Van Ness Avenue between 14th and 20th Streets; \$300,000 for outreach, planning, and development of a community-preferred design for corridor safety improvements on Taylor Street between Market and Sutter Streets; \$50,000 in District 3 Neighborhood Transportation Improvement Program capital funds to extend the Prop K-funded Golden Gate Avenue road diet to Market Street and to install a buffered bike lane between Polk and Market Streets; and \$400,000 for design of upgrades and/or replacements of fire alarm systems at five Muni maintenance facilities. We are also presenting the SFMTA's request for \$170,000 in Prop K funds to support development and implementation of a 20-month Bicycle Safety Education and Outreach Program. This item was delayed last month at the request of the SFMTA to allow staff to address the Committee's concerns about allocating Prop K funds prior to the SFMTA conducting a request for proposals and identifying the top ranked firm.

# 7. Improving West Side Transit Access Strategic Analysis Report – INFORMATION\* 81

At the November 18, 2014 meeting of the Finance Committee, Commissioner Tang requested that we initiate a Strategic Analysis Report (SAR) to investigate options for improving access to alternative modes, especially transit, on the west side of San Francisco. The Transportation Authority Board approved the attached scope of work in January 2015. The purpose of the study is to recommend options for improving access to major West Side transit hubs, especially the West Portal Muni station and Daly City BART station, with the ultimate goal of encouraging alternatives to driving alone to access transit hubs or downtown. As called for in the Transportation Authority's adopted procedures governing the development of SARs, the draft SAR is brought directly to the committee on which the requestor sits for comments and guidance. In this case, we are bringing the draft SAR to the Plans and Programs Committee which Commissioner Tang chairs. After receiving input from the Committee, we will present the draft SAR to the Citizens Advisory Committee and other interested parties for additional input, before returning to the Plans and Programs Committee to seek a recommendation to approve the final SAR.

# 8. Introduction of New Items – INFORMATION

During this segment of the meeting, Committee members may make comments on items not specifically listed above, or introduce or request items for future consideration.

# 9. Public Comment

# 10. Adjournment

# \* Additional materials

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Please note that the meeting proceedings can be viewed live or on demand after the meeting at www.sfgovtv.org. To know the exact cablecast times for weekend viewing, please call SFGovTV at (415) 554-4188 on Friday when the cablecast times have been determined.

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### Plans and Programs Committee Meeting Agenda

Clerk of the Authority at (415) 522-4800. Requests made at least 48 hours in advance of the meeting will help to ensure availability.

The nearest accessible BART station is Civic Center (Market/Grove/Hyde Streets). Accessible MUNI Metro lines are the F, J, K, L, M, N, T (exit at Civic Center or Van Ness Stations). MUNI bus lines also serving the area are the 5, 6, 7, 9, 19, 21, 47, and 49. For more information about MUNI accessible services, call (415) 701-4485.

There is accessible parking in the vicinity of City Hall at Civic Center Plaza and adjacent to Davies Hall and the War Memorial Complex. Accessible curbside parking is available on Dr. Carlton B. Goodlett Place and Grove Street.

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# DRAFT MINUTES

# CITIZENS ADVISORY COMMITTEE

Wednesday, January 27, 2016

# 1. Committee Meeting Call to Order

Chair Waddling called the meeting to order at 6:08 p.m.

CAC members present were Becky Hogue, Brian Larkin, John Larson, Jacqualine Sachs, Peter Sachs and Peter Tannen.

Transportation Authority staff members present were Michelle Beaulieu, Amber Crabbe, Ryan Green-Roesel, Anna LaForte, Maria Lombardo, Mike Pickford and Steve Rehn.

# 2. Chair's Report – INFORMATION

Chair Waddling introduced new CAC member Becky Hogue, who would be representing District 6 and resides on Treasure Island. Mr. Waddling also announced the resignation of Wells Whitney from the CAC and thanked him in absentia for his service.

There was no public comment.

# 3. Election of Chair and Vice Chair – ACTION

Chair Waddling announced that at the December 2 CAC meeting the positions of CAC Chair and Vice Chair had been open for nominations for the 2016 term. He said that for the Chair seat, he was the only member nominated and therefore eligible to be elected.

There was no public comment.

The motion to elect Chris Waddling as Chair was approved by the following vote.

Ayes: CAC Members Hogue, Larkin, Larson, J. Sachs, P. Sachs, Tannen, and Waddling

Chair Waddling said that for the Vice Chair seat, Peter Sachs was the only member nominated and therefore eligible to be elected.

There was no public comment.

The motion to elect Peter Sachs as Vice Chair was approved by the following vote:

Ayes: CAC Members Hogue, Larkin, Larson, J. Sachs, P. Sachs, Tannen, and Waddling

# Consent Calendar

- 4. Approve the Minutes of the December 2, 2015 Meeting ACTION
- 5. Internal Accounting and Investment Report for the Six Months Ended December 31, 2015 INFORMATION
- 6. Adopt a Motion of Support for the Adoption of the Fiscal Year 2016/17 Transportation Fund for Clean Air Local Expenditure Criteria ACTION

There was no public comment on the Consent Calendar.

Peter Sachs moved to approve the Consent Calendar, seconded by Brian Larkin.

The Consent Calendar was approved by the following vote:

Ayes: CAC Members Larkin, Larson, J. Sachs, P. Sachs, Tannen, and Waddling

Abstain: CAC Member Hogue

## **End of Consent Calendar**

# 7. Adopt a Motion of Support for the Allocation of \$49,171,000 in Prop K Funds, with Conditions, Subject to the Attached Fiscal Year Cash Flow Distribution Schedule – ACTION

Mike Pickford, Transportation Planner, presented the item per the staff memorandum.

John Larson asked why Prop K fund leveraging for the Muni buses was listed as below the expected level in Attachment 1. Anna LaForte, Deputy Director for Policy and Programming, replied that the cost of vehicles that meet the San Francisco Municipal Transportation Agency's (SFMTA's) specifications was higher than when the Prop K expenditure plan was developed and thus, more local funding was required as federal funding did not adequately cover the higher costs.

John Larson asked what happened to old MUNI buses that were taken out of service. Ariel Espiritu-Santo, Capital Project Manager at SFMTA, replied that SFMTA would sell out of service MUNI buses at auctions, but that they generally sold for very small amounts. She said that most of the buses were salvaged for materials, and that the revenue generated was not sufficient to offset the cost of acquiring new buses. Ms. LaForte added that a condition of Prop K grant agreements was that Prop K be reimbursed proportionately for any revenues resulting from the sale of capital assets purchased with sales tax funds.

Jacqualine Sachs said that new MUNI hybrid buses only had 3 seats for seniors and disabled persons, and that many did not have back windows, which she said drivers preferred to have. She asked why SFMTA purchased buses with this configuration. Ms. Espiritu-Santo said that SFMTA went through a process during the design phase to look at those components and would be happy to have a project manager follow up.

Peter Sachs said that the New Flyer buses purchased by SFMTA were similar to buses purchased by the City of Chicago. He said that from a passenger standpoint these were great buses, but said that he had heard there were issues with the hybrid drive systems breaking down early. He asked what kind of warranty was included in the contract. Ms. Espiritu-Santo said that there was a five-year warranty and that under the contract SFMTA could proactively revise the design of buses if new issues arose.

Peter Sachs asked why the design proposed for the Golden Gate Avenue buffered bike lane was not a parking buffered bike lane. Craig Raphael, Transportation Planner at SFMTA, said that he would follow up.

Peter Tannen asked whether the bike lane on Golden Gate Avenue would be in addition to existing bike lanes on Grove and McAllister Streets. Mr. Raphael said that it would be an additional route and that over the next fiscal year the SFMTA would be advancing additional routes from the Bike Strategy for implementation.

Brian Larkin asked which community based organizations (CBOs) the SFMTA would work with on Taylor Street and suggested the Southeast Asian Community Center as a candidate. Mr. Raphael said that SFMTA was working with multiple CBOs and that he would pass Mr. Larkin's

suggestion along to the project manager.

During public comment, Ed Mason said that interior LED lights that turn on when the doors open on SFMTA's new buses were blinding for passengers in the front seats. He said they should illuminate the floor rather than shine in passengers' eyes. Peter Tannen said that he agreed with Mr. Mason. Chair Waddling said that the headlights of the buses were also too bright.

Peter Tannen moved to approve the item, seconded by John Larson.

The item was approved by the following vote:

Ayes: CAC Members Larkin, Larson, J. Sachs, P. Sachs, Tannen, and Waddling

Abstain: CAC Member Hogue

# 8. Equity Strategy for the San Francisco Municipal Transportation Agency – INFORMATION

Julie Kirschbaum, Operations Planning and Scheduling Manager at the San Francisco Municipal Transportation Agency (SFMTA), presented the item.

Chair Waddling said that CAC member Myla Ablog had requested he relay her concern that increased service on the 38R had not alleviated overcrowding on the line. She also requested a presentation on overcrowding at a future meeting. Ms. Kirschbaum responded that when SFMTA reduced a 6 minute headway to a 4 minute headway on a route, it was a significant investment that resulted in a reduction in crowding. She said that as shown in the results from the Geary Corridor Bus Rapid Transit project modeling, improved service could attract new riders, which might be happening now, and therefore offsetting the initial crowding reduction when the 38R came on-line. Chair Waddling asked if SFMTA methodologies that compared MUNI travel times to automobile travel times took into account MUNI wait times, automobile parking times, and how MUNI travel times compared to bicycle travel times. Ms. Kirschbaum responded that the methodology incorporated randomized arrival MUNI wait times and automobile parking times. She added that the methodology did not compare MUNI travel times to bicycle travel times because this was considered a complimentary option for commuters.

Brian Larkin asked for clarification on transit signal priority for the 38R and whether it meant holding the signal or preempting the signal. Ms. Kirschbaum described the signals as a green extension with GPS technology that anticipated bus arrival. Mr. Larkin asked if transit signal priority had been implemented or if it was working correctly, because he had experienced the eastbound 38R hitting three consecutive red lights on a small stretch of Geary Boulevard. Mr. Larkin also asked why an area near Lake Street in the Richmond District had been displayed as a low-income area in the presentation. Ms. Kirschbaum responded that it may be due to a concentration of students or elderly households. Mr. Larkin asked for greater information on improvements to the overhead contact system. Ms. Kirschbaum responded that the SFMTA had done segmentation of the overhead contact system, so that if there was a problem in one area it would not propagate to other areas.

Peter Sachs requested a tour for the CAC of the SFMTA Transportation Management Center. Mr. Sachs asked if there were potential situations where transit signal priority could interfere with signal timing between buses travelling in opposite directions. Ms. Kirschbaum responded that this could happen, as the current transit signal priority system allowed any bus to receive signal priority. Ms. Kirschbaum explained that this could become problematic when expanding to hundreds of intersections, and said that SFMTA would continue to improve the system with logic rules that had preferences based on particular routes and other factors, such as typical passenger loads.

John Larson asked if the needs of some neighborhoods, such as Park Merced that had high densities and unique-need populations, including students, were being met through transportation efforts outside of SFMTA's Equity Strategy. Ms. Kirschbaum responded that SFMTA had initiated both incremental and large projects to improve service to the Park Merced/San Francisco State University area, as well as Treasure Island, such as improving OWL service.

Peter Sachs asked what SFMTA's policy was on bus bunching, and whether there was a policy to alleviate severe bus bunching. Ms. Kirschbaum responded that all MUNI drivers were trained to maintain a one block spacing between their bus and the bus in front of them, that the position of routes were monitored through the Transportation Management Center, and that interventions and adjustments were made when appropriate. Ms. Kirschbaum added that SFMTA tried to make route adjustments at terminals whenever possible to minimize disruption to passengers, and that the SFMTA Radio System Replacement Project would improve service and service adjustments, as operators would be able to communicate directly with the Transportation Management Center and see how they were performing against schedules.

Becky Hogue recommended that there should be additional service improvements to Treasure Island beyond only OWL service improvements. She noted that residents would ask what the SFMTA was doing about service during the day as well, where there was only one very crowded bus or back to back buses (bus bunching).

Maria Lombardo, Chief Deputy Director, said that staff would present an update on the Radio System Replacement Project at the next CAC meeting.

There was no public comment.

# 9. Neighborhood Transportation Improvement Program Update – INFORMATION

Anna LaForte, Deputy Director for Policy and Programming, presented the item staff memorandum.

Peter Tannen asked if there were any aspects of the Cesar Chavez/Bayshore/Potrero Intersection Improvement Project that addressed pedestrian path safety issues associated with the current homeless encampment. Ms. LaForte stated that she would follow up on this, but noted that there were some simple lighting improvements that could increase the perception of safety, although it was not considered a comprehensive lighting plan.

During public comment, Edward Mason asked how Golden Gate Transit would respond to the 19 new curb bulb-outs proposed as part of the Lombard Street/US-101 Corridor Pedestrian Safety Project, as this would reduce the traffic lanes from three to two. Mr. Mason also asked if the proposed curb bulb-outs would result in congestion and pedestrian safety issues, citing the intersection of 24th and Church Streets as an example where other buses and drivers went around commuter shuttles because they tend take a long time to load or disembark passengers. Craig Raphael, Transportation Planner at SFMTA, responded that SFMTA had studied the issue of traffic congestion associated with curb bulb-outs, and that because Lombard Street was also a state highway, the California Department of Transportation (Caltrans) would need to approve any proposed treatments. Mr. Raphael added that Caltrans was quick to point out issues in terms of traffic impacts.

# 10. Bay Area Rapid Transit Travel Incentives Program – INFORMATION RGR

Ryan Greene-Roesel, Senior Transportation Planner, presented the item per the staff memorandum.

Chair Waddling asked if there were peak usage pattern charts for BART similar to the chart for Singapore shown during the presentation. Ms. Greene-Roesel responded that there were charts showing BART tracks ridership by time of day and that this information would be used to inform the design of the program.

There was no public comment.

# 11. Road Charge Pilot Program Update – INFORMATION

Michelle Beaulieu, Transportation Planner, presented the item per the staff memorandum.

John Larson commented that he liked the revenue model and its potential, as it was more equitable than the prior gasoline tax, and that it allowed for greater choice of payment methods. He noted that he signed up to participate in the pilot.

Peter Tannen asked how drivers who reported mileage would avoid paying the gas tax when purchasing gas. Ms. Beaulieu responded that the same program in Oregon was rebate-based, meaning a driver that enrolled in the system would be reimbursed for purchased gas.

Brian Larkin asked if there were an estimate on the cost of implementing an automatic system that reported mileage, and asked how this related to the next agenda item which included proposed gas tax increases. Ms. Beaulieu responded that she would have to follow up on the cost of implementing such a system. Ms. Beaulieu added that the gas tax was difficult to increase politically, and that if the process for increasing it was not fundamentally changed (e.g. index to inflation), the current gas tax would not be a viable long-term revenue source. Mr. Larkin stated that electric vehicle recharge stations should be subjected to a tax, as gasoline was often used to generate electricity.

Becky Hogue asked how data privacy would be addressed in the program. Ms. Beaulieu responded that the program allowed customers to request that their data not be collected.

There was no public comment.

# 12. State and Federal Legislative Update – INFORMATION

Amber Crabbe, Assistant Deputy Director for Policy and Programming, presented the item staff memorandum.

Peter Sachs stated that he believed the proposed vehicle registration fee increases were too aggressive and would amount to a regressive tax, which underscored the importance of a different road usage charge.

There was no public comment.

# 13. Introduction of New Business – INFORMATION

Jacqualine Sachs commented that she had recently attended a Late Night Transportation Working Group meeting that Supervisor Wiener also attended and listened to suggestions.

Peter Sachs stated that he was interested in learning more about the feasibility of new pedestrian block phases and the implementation of "zebra stripping" on high speed roads approaching crosswalks, similar to those implemented by the Virginia Department of Transportation.

There was no public comment.

# 14. Public Comment

Edward Mason described how he had observed two commuter shuttles in Noe Valley committing traffic violations, and said that one of the buses did not have California license

plates or a proper decal. He said that Parking Control Officers cited this shuttle and found that it was registered in Florida. Mr. Mason expressed frustration at the lack of enforcement of commuter shuttles, citing issues of commuter shuttles double parking at MUNI stops and travelling along weight restricted streets in Noe Valley.

Santiago Lerma stated that he had observed commuter shuttles double-parked in the travel lane in Glen Park, and agreed that more enforcement was needed.

John Larson stated that one shuttle service company no longer stopped at Glen Park because of size issues, which could have been a result of neighborhood complaints.

# 15. Adjournment

The meeting was adjourned at 8:05 p.m.

# DRAFT MINUTES

## PLANS AND PROGRAMS COMMITTEE

Tuesday, January 12, 2016

### 1. Roll Call

Chair Tang called the meeting to order at 10:06 a.m. The following members were:

**Present at Roll Call:** Commissioners Peskin, Tang and Yee (3)

**Absent at Roll Call:** Commissioners Breed (entered during Item 5) and Farrell (2)

### 2. Citizens Advisory Committee Report – INFORMATION

Maria Lombardo, Chief Deputy Director, said that due to the year-end holidays the Citizens Advisory Committee (CAC) did not meet in late December and therefore there would be no CAC report.

There was no public comment.

### 3. Approve the Minutes of the December 8, 2015 Meeting – ACTION

There was no public comment.

The minutes was approved without objection by the following vote:

Ayes: Commissioners Peskin, Tang and Yee (3)

Absent: Commissioners Breed and Farrell (2)

### 4. Recommend Appointment of Two Members to the Geary Corridor Bus Rapid Transit Citizens Advisory Committee - ACTION

Mike Pickford, Transportation Planner, presented the item per the staff memorandum.

William Newsom spoke to his interest and qualifications in being appointed to the Geary Corridor Bus Rapid Transit Citizens Advisory Committee (GCAC)

Chair Tang stated that Commissioner Breed had expressed support for reappointing Richard Hashimoto but had not recommended a candidate for the second vacancy. She said she would like to forward the second vacancy to the Board without a recommendation to allow additional time for Commissioner Breed to recommend a candidate for appointment.

There was no public comment.

Commissioner Yee moved to recommend reappointment of Richard Hashimoto, seconded by Commissioner Peskin.

The motion to recommend appointment of Richard Hashimoto to the GCAC and forward the remaining vacancy to the Board without a recommendation was approved without objection by the following vote:

Ayes: Commissioners Peskin, Tang and Yee (3)

Absent: Commissioners Breed and Farrell (2)

After Item 6, Commissioner Breed moved to rescind the vote on Item 4, seconded by Commissioner Yee. The motion to rescind the vote on Item 4 was approved without objection by the following vote:

Ayes: Commissioners Breed, Peskin, Tang and Yee (4)

Absent: Commissioner Farrell (1)

Commissioner Breed commented that Richard Hashimoto has been a great representative for the community on the GCAC. She asked Mr. Newsom to confirm that he was prepared to commit the time necessary to serve on the GCAC, to which Mr. Newsom responded affirmatively. Commissioner Breed said that she supported Mr. Newsom's appointment.

Commissioner Breed moved to recommend appointment of Richard Hashimoto and William Newsom, seconded by Commissioner Yee. The motion to recommend appointment of Richard Hashimoto and William Newsom to the GCAC was approved without objection by the following vote:

Ayes: Commissioners Breed, Peskin, Tang and Yee (4)

Absent: Commissioner Farrell (1)

5. Recommend Allocation of \$170,000 in Prop K Funds to the San Francisco Municipal Transportation Agency for Bicycle Safety Education and Outreach, with Conditions, Subject to the Attached Fiscal Year Cash Flow Distribution Schedules – ACTION

Chad Rathmann, Senior Transportation Planner, presented the item per the staff memorandum.

Chair Tang asked whether having one contract versus multiple individual contracts had the potential to improve the way bicycle education projects were being done. Craig Raphael, Transportation Planner at the San Francisco Municipal Transportation Agency (SFMTA), responded that a more comprehensive approach could allow SFMTA to look at the program more holistically and evaluate it on an ongoing basis through one contractor. Chair Tang said that in the past, the committee had noted how important evaluation was and so she was glad to see that evaluation was part of the project. She said she looked forward to seeing a presentation on how effective the education program was.

Commissioner Peskin asked whether the request for proposals (RFP) had gone out and whether a contractor had been selected, and why the Transportation Authority would disburse funds before a contractor was selected. Anna LaForte, Deputy Director for Policy and Programming, responded that it was Transportation Authority policy to have funds allocated before a contract was advertised or awarded. She said that agencies needed funds to procure a contract, but that there were opportunities to have agencies report back on the scope of a contract once it was awarded. Commissioner Peskin asked if there was a way to reserve the funds so that the Transportation Authority would be certain that a qualified contractor was selected.

Chair Tang asked whether it would be possible to allocate the funds necessary to move forward with the RFP, but retain the rest of the funds until the contract was awarded for later approval. Ms. LaForte responded that the funds could be retained and that the action would bring the request back to the Board with an awarded scope, in addition to the current opportunity for the

Committee to weigh in on the scope prior to award. She said that the Transportation Authority could commit to allocate funds which would allow the agency to advertise a contract but not award the contract until the Board acted to allocate, though this might have an impact on the schedule of the program.

Chair Tang said that action was what the Committee felt comfortable with and asked how costs would be broken down between those two Board actions. Ms. LaForte replied that the project budget specified what was for agency staff versus the contract.

Commissioner Yee asked whether the cost for evaluation was included under the \$20,000 proposed for SFMTA staff in the request. Mr. Raphael responded that evaluation was covered under the staff costs and that staff would work with the consultant on evaluation. Commissioner Yee asked whether the consultant would be conducting the evaluation because there was not a line item for evaluation under the contract costs. Mr. Raphael said that he would follow up with the project manager.

Chair Tang said that before the item was brought back to the Committee there should be a more detailed breakdown of costs that clarifies the evaluation budget. Mr. Raphael said that SFMTA would provide that information, but that some of it would depend on the response to the RFP. Chair Tang said that it seemed that the Committee wanted to move forward with allocating funds for the RFP, but saving approval of funds for the actual contract for a later time.

Ms. LaForte said that one option was to allocate the full amount, but put all the funds not required to release the RFP on reserve pending the release of funds by the Board. She added that the Transportation Authority could make a commitment to allocate the funds at a future date which would require Board approval.

Commissioner Breed asked whether it was possible to allocate the funds but require SFMTA to return to the Committee for approval after the contractor selection process. She said that would give the Board the opportunity to address concerns, including to ensure there was a fair selection process and to understand exactly who funds would be allocated to. She said that either putting a hold on the funds or specifying that funds were pending final approval by the Board would be acceptable.

There was no public comment.

Commissioner Breed moved to amend the item to allocate sufficient funds for SFMTA to proceed with the RFP and committing to allocate the remainder of the requested funds when SFMTA could provide a more detailed scope, schedule and budget after identification of the top ranked firm, seconded by Commissioner Peskin.

The amendment to the item was approved without objection by the following vote:

Ayes: Commissioners Breed, Peskin, Tang and Yee (4)

Absent: Commissioner Farrell (1)

The amended item was approved without objection by the following vote:

Ayes: Commissioners Breed, Peskin, Tang and Yee (4)

Absent: Commissioner Farrell (1)

# 6. Neighborhood Transportation Improvement Program Update – INFORMATION

Anna LaForte, Deputy Director for Policy and Programming, presented the item per the staff presentation.

Commissioner Peskin requested that the Kearny Street Multimodal Implementation Plan in District 3 be paused until he could meet with Transportation Authority and San Francisco Municipal Transportation Agency staff.

Commissioner Breed asked who would be responsible for maintenance of the bulb-out plantings planned as part of the Potrero Hill Pedestrian Safety and Transit Access project in District 10. Ms. LaForte responded that she would follow up with the information on the maintenance plan for the improvements. Commissioner Breed said based on past experience, she would be concerned if there was no clear responsibility for maintenance of the proposed plantings.

There was no public comment.

# 7. Introduction of New Items – INFORMATION

During public comment, Andrew Yip commented on nature and destiny.

## 8. Public Comment

There was no public comment.

# 9. Adjournment

The meeting was adjourned at 10:53 a.m.

# Memorandum

1455 Market Street, 22nd Floor San Francisco, California 94103 415-522.4800 FAX 415-522.4829 info@sfcta.org www.sfcta.org

Date: 02.04.16 RE: Plans and Programs Committee February 9, 2016

To: Plans and Programs Committee: Commissioners Tang (Chair), Farrell (Vice Chair), Avalos,

Cohen, Peskin and Wiener (Ex Officio)

From: Anna LaForte – Deputy Director for Policy and Programming

Through: Tilly Chang – Executive Director

Subject: ACTION – Recommend Adoption of the Fiscal Year 2016/17 Transportation Fund for Clean

Air Local Expenditure Criteria

# Summary

Transportation Fund for Clean Air (TFCA) funds come from a \$4 per vehicle surcharge collected by the California Department of Motor Vehicles on motor vehicle registrations in the nine-county Bay Area region. A portion of the funds (40 percent) is available to each county on a return-to-source basis from the Bay Area Air Quality Management District (Air District). These funds are used to implement strategies to improve air quality by reducing motor vehicle emissions in accordance with the Air District's Clean Air Plan. As the Program Manager for the City and County of San Francisco, the Transportation Authority is required to adopt Local Expenditure Criteria for the programming of the local TFCA funds. Our proposed Fiscal Year (FY) 2016/17 Local Expenditure Criteria (Attachment 1) are the same as those used in past cycles and are consistent with the Air District's TFCA policies for FY 2016/17. The criteria establish a clear prioritization methodology for applicant projects, including project types ranked by local priorities, emissions reduced, program diversity, project readiness, and past project sponsor delivery. We plan to issue the FY 2016/17 call for projects in late February and anticipate having approximately \$800,000 to program to projects.

# BACKGROUND

Transportation Fund for Clean Air (TFCA) funds come from a \$4 per vehicle surcharge collected by the California Department of Motor Vehicles on motor vehicle registrations in the nine-county Bay Area region and are distributed by the Bay Area Air Quality Management District (Air District). These funds are used to implement strategies to improve air quality by reducing motor vehicle emissions in accordance with the Air District's Clean Air Plan.

Project sponsors can apply for TFCA funds through two separate programs: a regional program administered by the Air District, which uses 60 percent of the TFCA funds, and a local return-to-source formula program, which uses the remaining 40 percent of the funds. As the TFCA Program Manager for San Francisco, the Transportation Authority is responsible for developing a list of projects to fund with the local TFCA funds.

## DISCUSSION

The purpose of this memorandum is to present our proposed Fiscal Year (FY) 2016/17 TFCA Local Expenditure Criteria and to seek a recommendation for the adoption of the criteria as presented.

TFCA regulations require that the Program Manager annually adopt Local Expenditure Criteria that will be the basis for developing a recommended project priorities list for local TFCA funds. The criteria need to be consistent with the Air District's adopted TFCA County Program Manager Fund Guidance.

**Schedule:** Our schedule for the FY 2016/17 TFCA program involves Board approval of the Local Expenditure Criteria in February 2016 in order to support release of the call for projects that same month. The proposed schedule for the upcoming call for projects is shown in Table 1 below.

Citizens Advisory Committee Meeting – ACTION Wednesday, January 27, 2016 Local Expenditure Criteria Plans and Programs Committee Meeting – ACTION Tuesday, February 9, 2016 Local Expenditure Criteria Transportation Authority Board Meeting – ACTION Tuesday, February 23, 2016 Local Expenditure Criteria Wednesday, February 24, 2016 Transportation Authority issues TFCA Call for Projects Friday, April 29, 2015 TFCA Applications Due to the Transportation Authority Citizens Advisory Committee Meeting – ACTION Wednesday, May 25, 2016 FY 2016/17 TFCA Program of Projects Plans and Programs Committee Meeting - ACTION Tuesday, June 21, 2016 FY 2016/17 TFCA Program of Projects Transportation Authority Board Meeting – ACTION Tuesday, June 28, 2016 FY 2016/17 TFCA Program of Projects Aug-Sept 2016 (estimated) Funds expected to be available to project sponsors

Table 1. Proposed Schedule for FY 2016/17 TFCA Call for Projects

Local Expenditure Criteria: Some counties have established a complex point system for rating potential TFCA projects, while other counties have utilized a general policy with a set of priorities. As a combined City and County, San Francisco does not have multiple jurisdictions applying for funds; however, there is considerable diversity in the types of projects initiated in the county. Compared to more auto-oriented counties, the revenue that San Francisco receives from this program (approximately \$740,000 in new revenues annually) is relatively small and can normally fund only a few (e.g., six to ten) projects.

Our assessment is that over time the Transportation Authority has been better served by not assigning a point system to evaluate applications. Our experience with previous application cycles shows that the projected TFCA revenues generally are sufficient to fund the majority of the projects that satisfy all of the TFCA eligibility requirements established by the Air District, including a requirement that each project must achieve a cost effectiveness ratio as established in the adopted TFCA County Program Manager Fund Guidance.

As in prior years, only applicant projects that meet all of the Air District's TFCA eligibility requirements will be prioritized for funding using the Transportation Authority's Local Expenditure Criteria. Our proposed FY 2016/17 Local Expenditure Criteria, shown in Attachment 1, are the same as those used in previous years. They include consideration of the following factors:

- Project type
- Cost effectiveness
- Project delivery
- Program diversity
- Other considerations (i.e., the project sponsor's recent track record in delivering TFCA projects).

We provided input to the Air District on the its draft TFCA FY 2016/17 policies, working with the Transportation Authority's Technical Working Group and the other Bay Area Congestion Management Agencies (CMAs). The Air District's final TFCA FY 2016/17 policies shown in Attachment 2 incorporate several revisions. Examples include:

- Clarifications to ensure adherence to state statute;
- Revised policy language related to shuttle projects to align it with Air District Board-adopted FYE 2016 TFCA Regional Fund Policies;
- Removed Annual Daily Traffic (ADT) and Peak Hour Traffic requirements for arterial management projects;
- Increased cost-effectiveness limit for alternative fuel vehicle and infrastructure, smart growth, shuttle, arterial management, and bicycle facility projects to align with Air District Board-adopted FYE 2016 TFCA Regional Fund Policies;
- Clarification that TFCA County Program Manager Funds may not be combined with TFCA Regional Funds unless the project scope is broadened; and
- Added language about enforcing a two-year time limit for completing bicycle projects.

We continue to work with the Air District and other CMAs to improve the TFCA program's effectiveness at achieving air quality benefits, decrease its administrative burden, and allow the CMAs more flexibility to address each county's unique air quality challenges and preferred methods of mitigating mobile source emissions.

## **ALTERNATIVES**

- 1. Recommend adoption of the FY 2016/17 TFCA Local Expenditure Criteria, as requested.
- 2. Recommend adoption of the FY 2016/17 TFCA Local Expenditure Criteria, with modifications.
- 3. Defer action, pending additional information or further staff analysis.

# **CAC POSITION**

The CAC considered this item at its January 27, 2016 meeting and unanimously adopted a motion of support for the staff recommendation.

# FINANCIAL IMPACTS

Approval of the Local Expenditure Criteria will not have any impact on the Transportation Authority's adopted FY 2015/16 budget, but it will allow the Transportation Authority to apply for approximately \$800,000 (including estimated de-obligations) in FY 2016/17 local TFCA funds that can then be programmed to eligible San Francisco projects. These funds will be incorporated into the FY 2016/17 budget.

# RECOMMENDATION

Recommend adoption of the FY 2016/17 TFCA Local Expenditure Criteria.

# Attachments (2):

- 1. Draft FY 2016/17 TFCA Local Expenditure Criteria
- 2. County Program Manager Fund Expenditure Plan Guidance FY Ending 2017

1455 Market Street, 22nd Floor San Francisco, California 94103 415.522.4800 FAX 415.522.4829 info@sfcta.org www.sfcta.org



### Attachment 1

# Fiscal Year 2016/17 Transportation Fund for Clean Air (TFCA) DRAFT LOCAL EXPENDITURE CRITERIA

The following are the Fiscal Year 2016/17 Local Expenditure Criteria for San Francisco's TFCA County Program Manager Funds.

# **ELIGIBILITY SCREENING**

In order for projects to be considered for funding, they must meet the eligibility requirements established by the Air District's TFCA County Program Manager Fund Policies for Fiscal Year 2016/17. Consistent with the policies, a key factor in determining eligibility is a project's cost effectiveness (CE) ratio. The TFCA CE ratio is designed to measure the cost effectiveness of a project in reducing motor vehicle air pollutant emissions and to encourage projects that contribute funding from non-TFCA sources. TFCA funds budgeted for the project (both Regional Funds and County Program Manager Funds combined) are divided by the project's estimated emissions reduction. The estimated reduction is the weighted sum of reactive organic gases (ROG), oxides of nitrogen (NOx), and particulate matter (PM) emissions that will be reduced over the effective life of the project, as defined by the Air District's guidelines.

TFCA CE is calculated by inputting information provided by the applicant into the Air District's CE worksheets. Transportation Authority staff will be available to assist project sponsors with these calculations, and will work with Air District staff and the project sponsors as needed to verify reasonableness of input variables. The worksheets also calculate reductions in carbon dioxide (CO<sub>2</sub>) emissions, which are not included in the Air District's official CE calculations, but which the Transportation Authority considers in its project prioritization process.

Consistent with the Air District's Guidelines, in order to be eligible for Fiscal Year 2016/17 TFCA funds, a project must meet the CE ratio for emissions (i.e., ROG, NOx, and PM) reductions as specified in the guidelines for each project type. Projects that do not meet the appropriate CE threshold cannot be considered for funding.

# PROJECT PRIORITIZATION

Candidate projects that meet the cost effectiveness thresholds will be prioritized for funding based on the two-step process described below:

**Step 1 -** TFCA funds are programmed to eligible projects, as prioritized using the Transportation Authority Board-adopted Local Priorities (see next page).

Step 2 – If there are TFCA funds left unprogrammed after Step 1, the Transportation Authority will work with project sponsors to develop additional TFCA candidate projects. This may include refinement of projects that were submitted for Step 1, but were not deemed eligible, as well as new projects. This approach is in response to an Air District policy that does not allow County Program Managers to rollover any unprogrammed funds to the next year's funding cycle. If Fiscal Year 2016/17 funds are not programmed by November 2016, funds can be redirected (potentially to non-San

Francisco projects) at the Air District's discretion. New candidate projects must meet all of the TFCA eligibility requirements, and will be prioritized based on the Transportation Authority Board's adopted Local Priorities.

### **Local Priorities**

The Transportation Authority's Local Priorities for prioritizing TFCA funds include the following factors:

# **Project Type** – In order of priority:

- 1) Zero emissions non-vehicle projects including, but not limited to, bicycle and pedestrian facility improvements, transit priority projects, traffic calming projects, and transportation demand management projects;
- 2) Shuttle services that reduce vehicle miles traveled (VMT);
- 3) Alternative fuel vehicles and alternative fuel infrastructure; and
- 4) Any other eligible project.

Emissions Reduced and Cost Effectiveness – Priority will be given to projects that achieve high CE (i.e. a low cost per ton of emissions reduced) compared to other applicant projects. The Air District's CE worksheet predicts the amount of reductions each project will achieve in ROG, NOx, PM, and CO<sub>2</sub> emissions. However, the Air District's calculation only includes the reductions in ROG, NOx, and PM per TFCA dollar spent on the project. The Transportation Authority will also give priority to projects that achieve high CE for CO<sub>2</sub> emission reductions based on data available from the Air District's CE worksheets. The reduction of transportation-related CO<sub>2</sub> emissions is consistent with the City and County of San Francisco's 2004 *Climate Action Plan for San Francisco*.

**Project Delivery** – Priority will be given to projects that are ready to proceed and have a realistic implementation schedule, budget, and funding package. Projects that cannot realistically commence in calendar year 2017 or earlier (e.g. to order or accept delivery of vehicles or equipment, begin delivery of service, award a construction contract, start the first TFCA-funded phase of the project) and be completed within a two-year period will have lower priority. Project sponsors may be advised to resubmit these projects for a future TFCA programming cycle.

**Program Diversity** – Promotion of innovative TFCA projects in San Francisco has resulted in increased visibility for the program and offered a good testing ground for new approaches to reducing motor vehicle emissions. Using the project type criteria established above, the Transportation Authority will continue to develop an annual program that contains a diversity of project types and approaches and serves multiple constituencies. The Transportation Authority believes that this diversity contributes significantly to public acceptance of and support for the TFCA program.

Other Considerations – Projects that are ranked high in accordance with the above local expenditure criteria may be lowered in priority or restricted from receiving TFCA funds if either of the following conditions applies or has applied during Fiscal Years 2014/15 or 2015/16:

- Monitoring and Reporting Project sponsor has failed to fulfill monitoring and reporting requirements for any previously funded TFCA project.
- Implementation of Prior Project(s) Project sponsor has a signed Funding Agreement for a TFCA project that has not shown sufficient progress; the project sponsor has not implemented the project by the project completion date without formally receiving a time extension from the Authority; or the project sponsor has violated the terms of the funding agreement.

Attachment 2 21



# County Program Manager Fund Expenditure Plan Guidance For Fiscal Year Ending 2017

# Transportation Fund for Clean Air



Bay Area Air Quality Management District 939 Ellis Street, San Francisco, CA 94109 December 7, 2015

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# Changes from Fiscal Year Ending (FYE) 2016 to FYE 2017

Based on feedback and comments received during the public comment period, the following changes have been made:

- Streamlined and improved wording to clarify and to ensure adherence to state statute;
- Revised policy language related to shuttle projects to align it with the Board-adopted FYE 2016 TFCA Regional Fund Policies;
- Removed Annual Daily Traffic (ADT) and Peak Hour Traffic requirements for arterial management projects;
- Increased the cost-effectiveness limit for alternative fuel vehicle and infrastructure, smart growth, shuttle, arterial management, and bicycle facility projects to align it with the Board-adopted FYE 2016 TFCA Regional Fund Policies;
- Clarified that TFCA County Program Manager Funds may not be combined with TFCA Regional Funds unless the project scope is broadened; and
- Added language about enforcing the two-year time limit for completing bicycle projects.

# Reporting Schedule for FYE 2017

nep	Orting	g Schedule for PIE 2017
	ollowing r Distric	g is the schedule of items that must be submitted by the County Program Manager to et:
	Marcl includ	h 3, 2016 - Expenditure Plan application for FYE 2017 - The application must e:
	0	Summary Information Form, signed and dated by County Program Manager's Executive Director
	0	Summary Information Addendum Form (if applicable)
		n 6 months of Air District Board of Director's approval of allocation, and within oths for projects that do not conform to all TFCA Polices:
	For ea	ch project:
	0	Project Information Form (sample can be found in Appendix G)
	0	Cost-effectiveness Worksheet (instructions can found in Appendix H)
	Every	May 31 (See Page 9)
	0	<b>Funding Status Report Form</b> – Include all open projects and projects closed since July 1.
	0	<b>Final Report Form</b> – For projects closed July 1-December 31 (and optionally those closing later), submit both a Final Report Form and a final Cost-effectiveness Worksheet.

Every October 31 (See Page 9)

- Interim Project Report Form Submit this form for every open project.
- Funding Status Report Form Include all open projects and projects closed since January 1.
- Final Report Form For projects closed January 1-June 30 (and optionally those closing later), submit both a Final Report Form and a final Cost-effectiveness Worksheet.

*Note*: Items due on dates that fall on weekends or on State/Federal holidays are due on the next following business day.

# Transportation Fund for Clean Air (TFCA)

# Introduction

On-road motor vehicles, including cars, trucks, and buses, constitute the most significant source of air pollution in the Bay Area. Vehicle emissions represent the largest contributor to unhealthful levels of ozone (summertime "smog") and particulate matter.

To protect public health, the State Legislature enacted the California Clean Air Act in 1988. Pursuant to this law, the Bay Area Air Quality Management District (Air District) has adopted the 2010 Clean Air Plan (CAP), which describes how the region will work toward compliance with State and Federal ambient air quality standards and make progress on climate protection. To reduce emissions from motor vehicles, the 2010 CAP includes transportation control measures (TCMs) and mobile source measures (MSMs). A TCM is defined as "any strategy to reduce vehicle trips, vehicle use, vehicle miles traveled, vehicle idling, or traffic congestion for the purpose of reducing motor vehicle emissions." MSMs encourage the retirement of older, more polluting vehicles and the introduction of newer, less polluting motor vehicle technologies.

# The TFCA Program

To fund the implementation of TCMs and MSMs, the State Legislature authorized the Air District to impose a \$4 surcharge on motor vehicle registration fees paid within the nine-county Bay Area. These revenues are allocated by the Air District through the Transportation Fund for Clean Air (TFCA). TFCA grants are awarded to public and private entities to implement eligible projects.

TFCA-funded projects have many benefits, including the following:

- $\sqrt{}$  Reducing air pollution, including air toxics such as benzene and diesel particulates
- $\sqrt{}$  Conserving energy and helping to reduce greenhouse gas emissions
- $\sqrt{}$  Improving water quality by decreasing contaminated runoff from roadways
- $\sqrt{}$  Improving transportation options
- √ Reducing traffic congestion

Forty percent (40%) of these funds are allocated to a designated county program manager within each of the nine counties within the Air District's jurisdiction. This allocation is referred to as the

TFCA County Program Manager Fund. The remaining sixty percent (60%) of these funds are directed to Air District-sponsored programs and to Air District-administered TFCA Regional Fund.

This document provides guidance on the expenditure of the 40% of TFCA funding provided to the County Program Managers.

# **Eligible TFCA Project Types**

TFCA legislation requires that projects meet eligibility requirements, as described in the California Health and Safety Code (HSC) Section 44241. The following is a complete list of mobile source and transportation control project types authorized under the California HSC Section 44241(b):

- 1. The implementation of ridesharing programs;
- 2. The purchase or lease of clean fuel buses for school districts and transit operators;
- 3. The provision of local feeder bus or shuttle service to rail and ferry stations and to airports;
- 4. Implementation and maintenance of local arterial traffic management, including, but not limited to, signal timing, transit signal preemption, bus stop relocation and "smart streets;"
- 5. Implementation of rail-bus integration and regional transit information systems;
- 6. Implementation of demonstration projects in telecommuting and in congestion pricing of highways, bridges, and public transit;
- 7. Implementation of vehicle-based projects to reduce mobile source emissions, including, but not limited to, engine repowers, engine retrofits, fleet modernization, alternative fuels, and advanced technology demonstrations;
- 8. Implementation of a smoking vehicles program;
- 9. Implementation of an automobile buy-back scrappage program operated by a governmental agency;
- 10. Implementation of bicycle facility improvement projects that are included in an adopted countywide bicycle plan or congestion management program; and
- 11. The design and construction by local public agencies of physical improvements that support development projects that achieve motor vehicle emission reductions. The projects and the physical improvements shall be identified in an approved area-specific plan, redevelopment plan, general plan, or other similar plan.

# TFCA funds may not be used for:

- Planning activities that are not directly related to the implementation of a specific project; or
- The purchase of personal computing equipment for an individual's home use.

# TFCA County Program Manager Fund

# **Roles and Responsibilities**

**County Program Manager**—Each County Program Manager is required to:

- 1. Administer funding in accordance with applicable legislation, including HSC Sections 44233, 44241, and 44242, and with Air District Board-Adopted TFCA County Program Manager Fund Policies for FYE 2017 (found in Appendix D).
- 2. Hold one or more public meetings each year
  - a. to adopt criteria for the expenditure of the funds if those criteria have been modified in any way from the previous year (criteria must include the Air District Board-Approved TFCA County Program Manager Fund Policies)<sup>1</sup>, and
  - b. to review the expenditure of revenues received.
- 3. Prepare and submit Expenditure Plan Applications, Project Information Forms, Costeffectiveness Worksheets, Funding Status Reports, Interim Project Reports, and Final Reports.
- 4. Provide funds only to projects that comply with the Air District Board-Approved Policies and/or have received Air District Board of Director's approval for award.
- 5. Encumber and expend funds within two years of the receipt of funds, unless an application for funds states that the project will take a longer period of time to implement and an extension is approved by the Air District or the County Program Manager, or unless the time is subsequently extended if the recipient requests an extension and the County Program Manager finds that significant progress has been made on the project.
- 6. Limit administrative costs in handing of TFCA funds to no more than five (5) percent of the funds received.
- 7. Allocate (program) all new TFCA funds within six months of the date of the Air District Board of Director's approval of the Expenditure Plan.
- 8. Provide information to the Air District and to auditors on the expenditures of TFCA funds.

# **Air District**—The Air District is required to:

- 1. Hold a public hearing to:
  - a. Adopt cost-effectiveness criteria that projects and programs are required to meet. Criteria shall maximize emission reductions and public health benefits; and
  - b. Allocate County Program share of DMV fee revenues.
- 2. Provide guidance, offer technical support, and hold workshops on program requirements, including cost-effectiveness.
- 3. Review Expenditure Plan Applications, Cost-effectiveness Worksheets, Project Information Forms, Funding Status Reports, Interim Project Reports and Final Reports.
- 4. Re-distribute unallocated TFCA funds from the County Program Manager Fund.
- 5. Limit TFCA administrative costs to a maximum of five percent (5%).

<sup>&</sup>lt;sup>1</sup> California Senate Bill 491. *Transportation: omnibus bill*. Retrieved from <a href="https://leginfo.legislature.ca.gov/">https://leginfo.legislature.ca.gov/</a>. Approved by Governor on October 2, 2015.

- 6. Conduct audits of TFCA programs and projects.
- 7. Hold a public hearing in the case of any misappropriation of revenue.

# **Attributes of Cost-Effective Projects**

- √ Project purchases or provides service using best available technology or cleanest vehicle (e.g., achieves significant petroleum reduction, utilizes vehicles that have 2010 and newer engines, is not a Family Emission Limit (FEL) engine, and/or have zero tailpipe emissions).
- √ Project is delivered or placed into service within one year and/or significantly in advance of regulatory changes (e.g., lower engine emission standards).
- √ Project requests relatively low amount of TFCA funds; Grantee provides significant matching funds.
- $\sqrt{\phantom{a}}$  The following are additional attributes of cost-effective projects for specific project categories:
  - For vehicle trip reduction projects (e.g., bike facilities, shuttle/feeder bus service, ridesharing):
    - Project serves relatively large % of riders/participants that otherwise would have driven alone over a long distance.
    - Project provides "first and last mile" connection between employers and transit.
    - Service operates on a route (service and non-service miles) that is relatively short in distance.
  - For vehicle-based projects:
    - Vehicle has high operational use, annual mileage, and/or fuel consumption (e.g., taxis, transit fleets, utility vehicles).
  - o For arterial management and smart growth projects:
    - Pre- and post-project counts demonstrate high usage and potential to affect mode or behavior shift that reduces emissions.
    - Project demonstrates a strong potential to reduce motor vehicle trips by significantly improving mobility via walking, bicycling, and improving transit.
    - Project is located along high volume transit corridors and/or is near major activity centers such as schools, transit centers, civic or retail centers.
    - Project is associated with a multi-modal transit center, supports high-density mixed-use development or communities.

# **Attributes of Project Readiness**

Projects must meet Readiness Policy (Policy #6). Beginning in FYE 2017, the Air District and the County Program Managers are directed to enforce the two-year time limit for bicycle projects (i.e., any projects under Policy #29), the County Program Managers should cancel any projects that are not completed within the two-year time limit, and the Air District will not consider any extension requests for bicycle projects that have already been granted a two-year extension from the County

Program Manager.<sup>2</sup> For all other project categories, County Program Managers may grant a two-year extension, for a total of four years to implement projects.

Therefore, County Program Managers are strongly encouraged to require that bicycle projects have completed the following activities prior to being awarded TFCA funds in order to ensure the successful completion of projects:

- Planning (drawings)
- Obtaining permits
- Conducting environmental review/approvals.

Furthermore, County Program Managers are strongly encouraged to ensure that <u>all</u> projects meet project readiness prior to being awarded TFCA funds.

# **Program Schedule**

<b>Program Schedule fo</b>	r the FYE 2017 Cycle (County Program Manager deadlines are italicized)
December 7, 2015	Expenditure Plan Application Guidance issued by Air District, including funding estimates
March 3, 2016	Deadline for County Program Managers to submit Expenditure Plan application
April 24, 2016	Proposed Expenditure Plan funding allocations reviewed by Air District Mobile Source Committee (tentative)
May 7, 2016	Expenditure Plan funding allocations considered for approval by Air District Board of Directors (tentative)
May 14, 2016	Air District provides Funding Agreements for funding allocations to County Program Managers for signature (tentative)
May 31, 2016	Funding Status Report and Final Reports due for projects from FYE 2016 and prior years
August 7, 2016	Deadline: Within three months of Board approval, County Program Manager submits request for Air District approval of any projects that do not conform to TFCA policies (tentative)
October 31, 2016	Funding Status Report, Interim Project Reports, and Final Reports due for projects from FYE 2016 and prior years
November 7, 2016	Deadline: Within six months of Board approval, County Program Manager provides Cost-effectiveness Worksheets and Project Information Forms for new projects and programming (tentative)
May 31, 2017	Funding Status Report and Final Reports due for projects from FYE 2017 and prior years

<sup>&</sup>lt;sup>2</sup> Per direction provided by the Air District's Mobile Source Committee members on October 22, 2015

# **Expenditure Plan Application Process**

By December 14, 2015, the Air District will email County Program Managers the Summary Information Form and Summary Information - Addendum Form (i.e., the Expenditure Plan application materials). These forms must be completed by the County Program Manager and returned to the Air District as indicated below. See Appendix B for examples of these forms.

Expenditure Plans are due Thursday, March 3, 2016 and must be submitted in hard copy by mail or delivery service to:

Chengfeng Wang, Strategic Incentives Division Bay Area Air Quality Management District Strategic Incentives Division 939 Ellis Street San Francisco, CA 94109

# Materials sent to the Air District via fax will not be accepted.

# **Programming of Funds**

County Program Managers must allocate (program) TFCA funds within *six months* of Air District Board approval of a County Program Manager's Expenditure Plan and submit a hard copy of: 1) the Cost-effectiveness Worksheet and 2) the Project Information Form for each new project or supplemental allocation to an existing project.

Policy #3 provides a mechanism for consideration of projects that are authorized in the TFCA legislation and meet the cost-effectiveness requirement for that project type, but are in some way inconsistent with the current-year TFCA County Program Manager Policies. To request that such a project be considered for approval by the Air District, County Program Managers must submit a Cost-effectiveness Worksheet, Project Information Form, and supporting documentation to the Air District for review no later than *three months* after Air District Board's approval of the Expenditure Plan. (See the Program Schedule section for further details.)

# **Project Information and Reporting Forms**

The following Air District approved forms will be posted on the Air District's website at: <a href="https://www.baaqmd.gov/tfca4pm">www.baaqmd.gov/tfca4pm</a>.

 <u>Cost-effectiveness Worksheet</u> (due within 6 months of Air District Board approval of Expenditure Plan, and for FYE 2016 and prior year projects, with the Final Report; see Appendix H)

The purpose of the Cost-effectiveness Worksheet is to calculate estimated (pre-project) and realized (post-project) emissions reduced for each project, and compare the emissions reductions to the TFCA funds invested. County Program Managers must submit a worksheet for each new project and must ensure that the TFCA cost-effectiveness is equal to or less than \$90,000 in TFCA funds per ton of emissions reduced (i.e., reactive organic gases (ROG), oxides of nitrogen (NO<sub>x</sub>) and weighted particulate matter less than 10 microns in diameter (PM10)), unless a different value is specified for that project type in the Policies.

County Program Managers must submit a Cost-effectiveness Worksheet in MS Excel format for each project to the Air District pre- and post-project.

For projects that provide a service (e.g., ridesharing, shuttle, bike share projects), post-project evaluations should be completed using the Cost-Effectiveness Worksheet

- version from the *year of the project's start date* (which may be the same as the preapplication Cost-effectiveness Worksheet).
- For all other projects, post-project evaluations should be completed using the *most recent version* of the Cost-effectiveness Worksheet for the year the project was completed.

Instructions for completing the worksheets are found in Appendix H. If you do not use the Air District's default guidelines to determine a project's cost-effectiveness you must provide documentation and information to support alternate values and assumptions to the Air District for review and evaluation.

- ➤ Cost-effectiveness worksheets must be submitted in a Microsoft Excel spreadsheet with the filename structure listed below.
  - [Last two digits of FYE][abbreviated county code][sequential project number]\_CE-Submitted-[Project Name].xlsx
  - Example: 17SC12\_CE-Submitted-SanJoseZeroEmissionShuttle.xlsx

# • <u>Project Information Form</u> (due within 6 months of Air District Board approval of Expenditure Plan; see Appendix G)

The primary purpose of the Project Information Form is to provide a description of each project funded and other applicable (including technical) information that is not captured in the Costeffectiveness Worksheet. A copy of this form and instructions for completing it are found in Appendix G. Project Information Forms must be submitted for each new project funded, and a revised Project Information Form must be submitted whenever changes are approved by the County Program Manager that affect the information stated on this form.

- ➤ Information Forms must be submitted in a Microsoft Word document with the filename structure listed below.
  - [Last two digits of FYE][abbreviated county code][sequential project number]\_ProjInfo-[Project Name].docx
  - o Example: 17SC12\_ProjInfo-SanJoseZeroEmissionShuttle.docx

# • Biannual <u>Funding Status Report</u> Form (due October 31 and May 31; see Appendix C)

This form is used to provide an update on all open and recently closed projects (closed since January 1 for the October 31 report and closed since July 1 for the May 31 report) and report any changes in status for all projects, including cancelled, completed under budget, received supplemental funding, or received a time extension during the previous six months. A copy of this form is attached in Appendix C.

# • Final Report Form (due October 31 and May 31; tentatively available August 2016)

A Final Report Form is due at the conclusion of every project. These forms are available for download from the TFCA County Program Manager website. The Final Report Forms are specific to each type of project. Final Report Forms are due to the Air District semi-annually as follows:

- ➤ **Due October 31:** Projects that closed Jan 1–Jun 30 (and optionally those closing later)
- ➤ Due May 31: Projects that closed Jul 1—Dec 31 (and optionally those closing later)

Note, in previous years these report forms were titled "Project Monitoring Forms".

# • Annual Interim Project Report Form (due October 31; tentatively available August 2016)

For each active/open project, an Interim Project Report Form is due annually on October 31. These forms are available for download from the TFCA County Program Manager website. This report provides status information on project progress and fund usage. (Note, in previous years these report forms were titled "Project Status Reporting Forms".)

County Program Managers may also choose to require additional reports of Grantees.

# **Additional Information**

# Workshops, Support, and Assistance

Air District staff is available to assist with TFCA project cost-effectiveness analysis, workshops for Grantees, and outreach for TFCA projects. County Program Managers are urged to consult with Air District staff when evaluating complex projects (such as bike share, vehicle, and vehicle infrastructure projects requiring the evaluation of emission reductions beyond those required by regulations) or when using cost-effectiveness assumptions other than those provided by the Air District in this Guidance. Consulting with the Air District prior to awarding funds minimizes the potential for both funding projects that are not eligible for TFCA funds and awarding more funding to a project than it is eligible for. Please contact us and let us know how we can assist you.

## **Air District Contact**

Please direct questions to: Linda Hui, Administrative Analyst, (415) 749-4796, <a href="mailto:lhui@baaqmd.gov">lhui@baaqmd.gov</a>

# Appendix A: Guidelines for Eligible TFCA Reimbursable Costs

The TFCA-enabling legislation allows vehicle registration fees collected for the program to be used for project implementation costs, as well as administrative project costs. This appendix provides guidance on differentiating and reporting these costs. The Air District will use the definitions and interpretations discussed below in the financial accounting of the TFCA program. The Air District conducts audits on TFCA-funded projects to ensure that the funds have been spent in accordance with the program guidelines and policies.

# **Project Implementation Costs**

Project implementation costs are charges associated with implementing a TFCA-funded project including:

- Documented hourly labor charges (salaries, wages, and benefits) directly and solely related to implementation of the TFCA project;
- Capital equipment and installation costs;
- Shuttle driver labor and equipment maintenance costs;
- Contractor labor charges related to the TFCA project;
- Travel, training, and associated personnel costs that are directly related to the implementation of the TFCA-funded project (e.g., the cost of training mechanics to service TFCA-funded natural gas clean air vehicles); and
- Indirect costs associated with implementing the project, including reasonable overhead costs incurred to provide a physical place of work (e.g., rent, utilities, office supplies), general support services (e.g., payroll, reproduction), and managerial oversight.

# **Administrative Project Costs**

Administrative project costs are costs associated with the administration of a TFCA project, and do not include project capital or operating costs, as discussed above. Administrative project costs that are reimbursable to a Grantee are limited to a maximum of five percent (5%) of the total TFCA funds received.

Administrative project costs are limited to the following activities that have documented hourly labor and overhead costs (salaries, wages, and benefits). Hourly labor charges must be expressed on the basis of hours worked on the TFCA project.

- Costs associated with administering the TFCA Funding Agreement (e.g., responding to requests for information from Air District and processing amendments). Note that costs incurred in the preparation of a TFCA application or costs incurred prior to the execution of the Funding Agreement are not eligible for reimbursement;
- Accounting for TFCA funds; and
- Fulfilling all monitoring, reporting, and record-keeping requirements specified in the TFCA Funding Agreement, including the preparation of reports, invoices, and final reports.

Additionally, documented indirect administrative costs associated with administrating the project, including reasonable overhead costs of utilities, office supplies, reproduction and managerial oversight are also eligible.

The project implementation and administrative project costs that are approved by the County Program Manager shall be described in a Funding Agreement. The Grantee may seek reimbursement for project implementation and administrative project costs by providing proper documentation with project invoices. Documentation for these costs will show how these costs were calculated, for example, by listing the date when the hours were worked, employees' job titles, employees' hourly pay rates, tasks being charged, and total charges. Documentation of hourly charges may be provided with time sheets or any other generally accepted accounting method to allocate and document staff time.

# Appendix B: Sample Expenditure Plan Application

# **SUMMARY INFORMATION**

County Program Manager Agency Name:	
Address:	
PART A: NEW TFCA FUNDS	
1. Estimated FYE 2017 DMV revenues (based on projected CY2015 revenues):	Line 1:
2. Difference between prior-year estimate and actual revenue:	Line 2:
a. Actual FYE 2015 DMV revenues (based on CY2014):	
b. Estimated FYE 2015 DMV revenues (based on CY2014):	
('a' minus 'b' equals Line 2.)	
3. Estimated New Allocation (Sum of Lines 1 and 2):	Line 3:
4. Interest income. List interest earned on TFCA funds in calendar year 2015.	Line 4:
5. Estimated TFCA funds budgeted for administration: 1 Line 5:(Note: This amount may not exceed 5% of Line 3.)	
6. Total new TFCA funds available in FYE 2017 for projects and administration	n Line 6:
(Add Lines 3 and 4. These funds are subject to the six-month allocation deadline	e.)
PART B: TFCA FUNDS AVAILABLE FOR REPROGRAMMING	
7. Total amount from previously funded projects available for reprogramming to other projects. (Enter zero (0) if none.)	Line 7:
(Note: Reprogrammed funds originating from pre-2006 projects are not subject to the six-month allocation deadline.)	
PART C: TOTAL AVAILABLE TFCA FUNDS	
8. Total Available TFCA Funds (Sum of Lines 6 and 7)	Line 8:
9. Estimated Total TFCA funds available for projects (Line 8 minus Line 5)	Line 9:
I certify that, to the best of my knowledge, the information contained in this applicatio	n is complete and accurate.
Executive Director Signature:	Date:

<sup>&</sup>lt;sup>1</sup> The "Estimated TFCA funds budgeted for administration" amount is listed for informational purposes only. Per California Health and Safety Code Section 44233, County Program Managers must limit their administrative costs to no more than 5% of the actual total revenue received from the Air District.

# **SUMMARY INFORMATION - ADDENDUM**

Complete if there are TFCA Funds available for reprogramming.

Project #	Project Sponsor/ Grantee	Project Name	\$ TFCA Funds Allocated	\$ TFCA Funds Expended	\$ TFCA Funds Available	Code*
						<u> </u>
						<u> </u>
						1
						1
						<del> </del>
						1
						1
						+
						<u> </u>
						<u> </u>
						<del> </del>
						1

TOTAL TFCA FUNDS A	VAILABLE FOR REPROGRAMMING
--------------------	----------------------------

(Enter this amount in Part B, Line 7 of Summary Information form)

Φ\_\_\_\_\_

<sup>\*</sup> Enter UB (for projects that were completed under budget) and CP (for cancelled project).

# Appendix C: Funding Status Report Form

County Program Manager: Date:				же	report renou:	SELC VEIM	Y Y	OCT. 31St	312					
				do	CP Cancelled Project <sup>1</sup>	)ject¹		Update by CMA	w CMA					
Please provide any updated	ted			NB NB	UB Cmpl Under Budget	3udget		From Air	From Air District Database	apase				
information in the yellow				Column A	Funds receive	ed should be li	Column A Funds received should be listed as a negative; a balance from	tive; a ba	ance from					
columns. If you update other	ther				closure unde	closure under budget listed as a positive	as a positive							
cells, please shade them yellow	yellow			Column B	100% = All co	mponents/rep.	Column B 100% = All components/reports completed, approved and \$ paid out	l, approve	d and \$ pai	d out				
as well.					90% = All con	nponents com	90% = All components completed; \$ paid out, awaiting Final Report	ut, awaiti	ng Final Re	port				
				A				В						
TFCA Project Title	Project Sponsor	Current TFCA Funds Awarded	Current TFCA Funds Awarded per CMA Update	Funds from CP/UB	TFCA\$ Reprgm to Project# or FY	TFCA\$ Paid Out To Date	TFCA\$ Paid Out per CMA Update	cmpl	Cmpl Pr Per Com CMA I	Project Cor Completion Di Date CM	Project Completion D Date per CMA Update	Final Rpt Due to CMA per Agrmnt	Final Rpt Due Date requested by CMA	Comments
	print name), ce swere granted, purs	(print name), certify that the information provided re granted, pursuant to HSC 44242(d).	mation provide 42(d).		e and correct	; and that if ar	is complete and correct; and that if any extensions have been approved, that significant progress has been made on	have bee	n approved	, that signifi	cant progre	ss has been	made on	
	(Signature)													
County Program Manager Liaison	iison													

## Appendix D: Board-Adopted TFCA County Program Manager Fund Policies for FYE 2017

## Adopted November 18, 2015

The following Policies apply only to the Transportation Fund for Clean Air (TFCA) County Program Manager Fund.

## **BASIC ELIGIBILITY**

1. **Reduction of Emissions**: Only projects that result in the reduction of motor vehicle emissions within the Air District's jurisdictio6n are eligible.

Projects must conform to the provisions of the California Health and Safety Code (HSC) sections 44220 et seq. and these Air District Board of Directors adopted TFCA County Program Manager Fund Policies for FYE 2017.

Projects must achieve surplus emission reductions, i.e., reductions that are beyond what is required through regulations, ordinances, contracts, and other legally binding obligations at the time of the execution of a grant agreement between the County Program Manager and the grantee. Projects must also achieve surplus emission reductions at the time of an amendment to a grant agreement if the amendment modifies the project scope or extends the project completion deadline.

2. **TFCA Cost-Effectiveness:** Projects must not exceed the maximum cost-effectiveness (C-E) limit noted in Table 1. Cost-effectiveness (\$/weighted ton) is based on the ratio of TFCA funds awarded divided by the sum of surplus emissions reduced of reactive organic gases (ROG), nitrogen oxides (NOx), and weighted PM10 (particulate matter 10 microns in diameter and smaller) over a project's useful life. All TFCA-generated funds (e.g., reprogrammed TFCA funds) that are awarded or applied to a project must be included in the evaluation. For projects that involve more than one independent component (e.g., more than one vehicle purchased, more than one shuttle route), each component must achieve this cost-effectiveness requirement.

County Program Manager administrative costs are excluded from the calculation of a project's TFCA cost-effectiveness.

**Table 1: Maximum Cost-Effectiveness for FYE 2017 County Program Manager Fund Projects** 

Policy	Project Category	Maximum C-E
No.		(\$/weighted ton)
22	Alternative Fuel Light-Duty Vehicles	250,000
23	Reserved	Reserved
24	Alternative Fuel Heavy-Duty	250,000
	Vehicles and Buses	
25	Alternative Fuel Bus Replacement	250,000
26	Alternative Fuel Infrastructure	250,000
27	Ridesharing Projects	90,000

28 A-H	Shuttle/Feeder Bus Service – Existing	175,000;
		200,000 for services in CARE Areas or PDAs
28 I	Shuttle/Feeder Bus Service - Pilot	Year 1 - 200,000
		Year 2 - 175,000
28 I	Shuttle/Feeder Bus Service – Pilot in	Year 1 - 500,000
	CARE Areas or PDAs	Year 2 - 200,000
		Year 3 - 175,000
29	Bicycle Projects	250,000
30	Bay Area Bike Share	500,000
31	Arterial Management	175,000
32	Smart Growth/Traffic Calming	175,000

- 3. **Eligible Projects and Case-by-Case Approval**: Eligible projects are those that conform to the provisions of the HSC section 44241, Air District Board adopted policies and Air District guidance. On a case-by-case basis, County Program Managers must receive approval by the Air District for projects that are authorized by the HSC section 44241 and achieve Board-adopted TFCA cost-effectiveness but do not fully meet other Board-adopted Policies.
- 4. **Consistent with Existing Plans and Programs:** All projects must comply with the transportation control measures and mobile source measures included in the Air District's most recently approved plan for achieving and maintaining State and national ambient air quality standards, which are adopted pursuant to HSC sections 40233, 40717 and 40919, and, when specified, with other adopted State, regional, and local plans and programs.
- 5. **Eligible Recipients:** Grant recipients must be responsible for the implementation of the project, have the authority and capability to complete the project, and be an applicant in good standing with the Air District (Policies #8-10).
  - A. Public agencies are eligible to apply for all project categories.
  - B. Non-public entities are only eligible to apply for new alternative-fuel (light, medium, and heavy-duty) vehicle and infrastructure projects, and advanced technology demonstrations that are permitted pursuant to HSC section 44241(b)(7).
- 6. **Readiness:** Projects must commence by the end of calendar year 2017. "Commence" includes any preparatory actions in connection with the project's operation or implementation. For purposes of this policy, "commence" can mean the issuance of a purchase order to secure project vehicles and equipment, commencement of shuttle/feeder bus and ridesharing service, or the delivery of the award letter for a construction contract.
- 7. **Maximum Two Years Operating Costs:** Projects that provide a service, such as ridesharing programs and shuttle and feeder bus projects, are eligible to apply for a period of up to two (2) years, except for bike share projects, which are eligible to apply for a period of up to five (5) years. Grant applicants that seek TFCA funds for additional years must reapply for funding in the subsequent funding cycles.

## APPLICANT IN GOOD STANDING

- 8. Independent Air District Audit Findings and Determinations: Grantees who have failed either the fiscal audit or the performance audit for a prior TFCA-funded project awarded by either County Program Managers or the Air District are excluded from receiving an award of any TFCA funds for three (3) years from the date of the Air District's final audit determination in accordance with HSC section 44242, or duration determined by the Air District Air Pollution Control Officer (APCO). Existing TFCA funds already awarded to the project sponsor will not be released until all audit recommendations and remedies have been satisfactorily implemented. A failed fiscal audit means a final audit report that includes an uncorrected audit finding that confirms an ineligible expenditure of TFCA funds. A failed performance audit means that the program or project was not implemented in accordance with the applicable Funding Agreement or grant agreement.
  - A failed fiscal or performance audit of the County Program Manager or its grantee may subject the County Program Manager to a reduction of future revenue in an amount equal to the amount which was inappropriately expended pursuant to the provisions of HSC section 44242(c)(3).
- 9. **Authorization for County Program Manager to Proceed**: Only a fully executed Funding Agreement (i.e., signed by both the Air District and the County Program Manager) constitutes the Air District's award of County Program Manager Funds. County Program Managers may only incur costs (i.e., contractually obligate itself to allocate County Program Manager Funds) after the Funding Agreement with the Air District has been executed.
- 10. **Maintain Appropriate Insurance:** Both the County Program Manager and each grantee must maintain general liability insurance, workers compensation insurance, and additional insurance as appropriate for specific projects, with required coverage amounts provided in Air District guidance and final amounts specified in the respective grant agreements.

## **INELIGIBLE PROJECTS**

- 11. **Duplication:** Duplicative projects are not eligible. Projects that propose to expand and achieve additional emission reductions of existing projects are eligible (e.g., shuttle service or route expansion, previously-funded project that has completed its Project Useful Life).
- 12. **Planning Activities:** A grantee may not use any TFCA funds for planning related activities unless they are directly related to the implementation of a project or program that result in emission reductions.
- 13. **Employee Subsidies**: Projects that provide a direct or indirect financial transit or rideshare subsidy or shuttle/feeder bus service exclusively to the grantee's employees are not eligible.
- 14. **Cost of Developing Proposals:** Grantees may not use TFCA funds to cover the costs of developing grant applications for TFCA funds.

## **USE OF TFCA FUNDS**

- 15. **Combined Funds:** Unless otherwise specified in policies #22 through #32, TFCA County Program Manager Funds may not be combined with TFCA Regional Funds to fund a County Program Manager Fund project. Projects that are funded by the TFCA County Program Manager Fund are not eligible for additional funding from other funding sources that claim emissions credits. (For example, County Program Manager-funded projects are eligible for Congestion Mitigation and Air Quality (CMAQ) funds because CMAQ does not require emissions reductions for funding eligibility.)
- 16. **Administrative Costs:** The County Program Manager may not expend more than five percent (5%) of its County Program Manager Funds for its administrative costs. The County Program

Manager's costs to prepare and execute its Funding Agreement with the Air District are eligible administrative costs. Interest earned on County Program Manager Funds shall not be included in the calculation of the administrative costs. To be eligible for reimbursement, administrative costs must be clearly identified in the expenditure plan application and in the Funding Agreement, and must be reported to the Air District.

- 17. **Expend Funds within Two Years:** County Program Manager Funds must be expended within two (2) years of receipt of the first transfer of funds from the Air District to the County Program Manager in the applicable fiscal year, unless a County Program Manager has made the determination based on an application for funding that the eligible project will take longer than two years to implement. Additionally, a County Program Manager may, if it finds that significant progress has been made on a project, approve no more than two one-year schedule extensions for a project. Any subsequent schedule extensions for projects can only be given on a case-by-case basis, if the Air District finds that significant progress has been made on a project, and the Funding Agreement is amended to reflect the revised schedule.
- 18. **Unallocated Funds:** Pursuant to HSC 44241(f), any County Program Manager Funds that are not allocated to a project within six months of the Air District Board of Directors approval of the County Program Manager's Expenditure Plan may be allocated to eligible projects by the Air District. The Air District shall make reasonable effort to award these funds to eligible projects in the Air District within the same county from which the funds originated.
- 19. **Incremental Cost** (**for the purchase or lease of new vehicles**): For new vehicles, TFCA funds awarded may not exceed the incremental cost of a vehicle after all rebates, credits, and other incentives are applied. Such financial incentives include manufacturer and local/state/federal rebates, tax credits, and cash equivalent incentives. Incremental cost is the difference in cost between the purchase or lease price of the new vehicle, and the price of its new conventional vehicle counterpart that meets, but does not exceed, the most current emissions standards at the time that the project is evaluated.
- 20. Reserved.
- 21. Reserved.

## **ELIGIBLE PROJECT CATEGORIES**

## 22. Alternative Fuel Light-Duty Vehicles:

**Eligibility:** For TFCA purposes, light-duty vehicles are those with a gross vehicle weight rating (GVWR) of 14,000 lbs. or lighter. Eligible alternative light-duty vehicle types and equipment eligible for funding are:

- A. Purchase or lease of new hybrid-electric, electric, fuel cell, and CNG/LNG vehicles certified by the California Air Resources Board (CARB) as meeting established super ultra-low emission vehicle (SULEV), partial zero emission vehicle (PZEV), advanced technology-partial zero emission vehicle (AT-PZEV), or zero emission vehicle (ZEV) standards.
- B. Purchase or lease of new electric neighborhood vehicles (NEV) as defined in the California Vehicle Code.

Gasoline and diesel (non-hybrid) vehicles are not eligible for TFCA funds. Funds are not available for non-fuel system upgrades, such as transmission and exhaust systems, and should not be included in the incremental cost of the project.

## 23. Reserved.

## 24. Alternative Fuel Heavy-Duty Vehicles and Buses:

**Eligibility:** These projects are intended to accelerate the deployment of qualifying alternative fuel vehicles that operate within the Air District's jurisdiction. All of the following additional conditions must be met for a project to be eligible for TFCA Funds:

- A. Vehicles purchased and/or leased either have a GVWR greater than 14,000lbs or are classified as urban buses; and
- B. Are 2015 model year or newer hybrid-electric, electric, CNG/LNG, and hydrogen fuel cell vehicles certified by the CARB.

TFCA funds may not be used to pay for non-fuel system upgrades such as transmission and exhaust systems.

**Scrapping Requirements:** Grantees with a fleet that includes model year 1998 or older heavyduty diesel vehicles must scrap one model year 1998 or older heavyduty diesel vehicle for each new vehicle purchased or leased under this grant. Costs related to the scrapping of heavyduty vehicles are not eligible for reimbursement with TFCA funds.

## 25. Alternative Fuel Bus Replacement:

**Eligibility:** For purposes of transit and school bus replacement projects, a bus is any vehicle designed, used, or maintained for carrying more than 15 persons, including the driver. A vehicle designed, used, or maintained for carrying more than 10 persons, including the driver, which is used to transport persons for compensation or profit, or is used by any nonprofit organization or group, is also a bus. A vanpool vehicle is not considered a bus. Buses are subject to the same eligibility requirements and the same scrapping requirements listed in Policy #24.

## 26. Alternative Fuel Infrastructure:

**Eligibility**: Eligible refueling infrastructure projects include new dispensing and charging facilities, or additional equipment or upgrades and improvements that expand access to existing alternative fuel fueling/charging sites (e.g., electric vehicle, CNG, hydrogen). This includes upgrading or modifying private fueling/charging sites or stations to allow public and/or shared fleet access. TFCA funds may be used to cover the cost of equipment and installation. TFCA funds may also be used to upgrade infrastructure projects previously funded with TFCA-generated funds as long as the equipment was maintained and has exceeded the duration of its years of effectiveness after being placed into service.

TFCA-funded infrastructure projects must be available to and accessible by the public. Equipment and infrastructure must be designed, installed and maintained as required by the existing recognized codes and standards and approved by the local/state authority.

TFCA funds may not be used to pay for fuel, electricity, operation, and maintenance costs.

27. **Ridesharing Projects:** Eligible ridesharing projects provide carpool, vanpool or other rideshare services. Projects that provide a direct or indirect financial transit or rideshare subsidy are also eligible under this category.

## 28. Shuttle/Feeder Bus Service:

These projects are intended to reduce single-occupancy vehicle trips by providing short-distance connections. All of the following conditions must be met for a project to be eligible for TFCA funds:

- A. The service must provide direct connections between a mass transit hub (e.g., a rail or Bus Rapid Transit (BRT) station, ferry or bus terminal or airport) and a distinct commercial or employment location.
- B. The service's schedule must be coordinated to have a timely connection with corresponding mass transit service.
- C. The service must be available for use by all members of the public.
- D. TFCA funds may be used to fund only shuttle services to locations that are under-served and lack other comparable service. For the purposes of this policy, "comparable service" means that there exists, either currently or within the last three years, a direct, timed, and publicly accessible service that brings passengers to within one-third (1/3) mile of the proposed commercial or employment location from a mass transit hub. A proposed service will not be deemed "comparable" to an existing service that brings passengers from a mass transit hub to within 1/3 mile of the employment location or commercial hub if the passengers' proposed travel time will be at least 15 minutes less than and will be at least 33% shorter than the existing service's travel time to the proposed destination.
- E. Project applicants that were awarded FYE 2014 or FYE 2015 or FYE 2016 TFCA Funds that propose identical routes in FYE 2015 or in FYE 2016 or in FYE 2017 may request an exemption from the requirements of Policy 28.D. provided they meet the following requirements: 1) No further TFCA project funding as of January 1, 2017; 2) The proposed service must serve the identical transit hub and commercial or employment locations as the previously funded project; and 3) Submission of a plan to achieve financial self-sufficiency from TFCA funds by January 1, 2017, or a plan to come into compliance with Policy 28.D. and all other eligibility criteria.
- F. Shuttle/feeder bus service applicants must be either: 1) a public transit agency or transit district that directly operates the shuttle/feeder bus service; or (2) a city, county, or any other public agency.
- G. Shuttle/feeder bus service applicants must submit a letter of concurrence from the transit district or transit agency that provides service in the area of the proposed route, certifying that the service does not conflict with existing service.
- H. Existing projects must meet a cost-effectiveness of \$175,000 per ton of emissions reduced. Projects that would operate in Highly Impacted Communities or Episodic Areas as defined in the Air District Community Air Risk Evaluation (CARE) Program, or in Priority Development Areas (PDAs), may qualify for funding at a cost-effectiveness limit of \$200,000 per ton of emissions reduced.
- I. Pilot Shuttle/Feeder Bus Service: Pilot shuttle/feeder bus service projects are defined as routes that are at least 70% unique and where no other service was provided within the past three years. In addition to meeting the conditions listed in Policy #28.A-H for shuttle/feeder bus service, pilot shuttle/feeder bus service, project applicants must also comply with the following application criteria and agree to comply with the project implementation requirements:

- i. Provide data and other evidence demonstrating the public's need for the service, including a demand assessment survey and letters of support from potential users. Project applicants must agree to conduct a passenger survey for each year of operation.
- ii. Provide written documentation of plans for financing the service in the future;
- iii. Provide a letter from the local transit agency denying service to the project's proposed service area, which includes the basis for denial of service to the proposed areas. The applicant must demonstrate that the project applicant has attempted to coordinate service with the local service provider and has provided the results of the demand assessment survey to the local transit agency. The applicant must provide the transit service provider's evaluation of the need for the shuttle service to the proposed area.
- iv. Pilot projects located in Highly Impacted Communities as defined in the Air District Community Air Risk Evaluation (CARE) Program and/or a Planned or Potential Priority Development Area (PDA) may receive a maximum of three years of TFCA Funds under the Pilot designation. For these projects, the project applicants understand and must agree that such projects will be evaluated every year, and continued funding will be contingent upon the projects meeting the following requirements:
  - a. During the first year of operation, projects must not exceed a cost-effectiveness of \$500,000/ton,
  - b. By the end of the second year of operation, projects must not exceed a cost-effectiveness of \$200,000/ton, and
  - c. By the end of the third year of operation, projects must not exceed a cost-effectiveness of \$175,000/ton and meet all of the requirements of Policy #28.A-H (existing shuttles).
- v. Projects located outside of CARE areas and PDAs may receive a maximum of two years of TFCA Funds under this designation. For these projects, the project applicants understand and must agree that such projects will be evaluated every year, and continued funding will be contingent upon the projects meeting the following requirements:
  - a. By the end of the first year of operation, projects shall meet a cost-effectiveness of \$200,000/ton, and

By the end of the second year of operation, projects shall cost \$175,000 or less per ton (cost-effectiveness rating) and shall meet all of the requirements of Policy #28.A-H (existing shuttles).

## 29. Bicycle Projects:

New bicycle facility projects that are included in an adopted countywide bicycle plan or Congestion Management Program (CMP) are eligible to receive TFCA funds. Eligible projects are limited to the following types of bicycle facilities for public use that result in motor vehicle emission reductions:

- A. New Class-1 bicycle paths;
- B. New Class-2 bicycle lanes;
- C. New Class-3 bicycle routes;
- D. New Class-4 cycle tracks or separated bikeways;
- E Reserved
- F. Bicycle racks, including bicycle racks on transit buses, trains, shuttle vehicles, and ferry vessels;

- G. Electronic bicycle lockers;
- H. Capital costs for attended bicycle storage facilities; and
- I. Purchase of two-wheeled or three-wheeled vehicles (self-propelled or electric), plus mounted equipment required for the intended service and helmets.
- J. Reserved.

All bicycle facility projects must, where applicable, be consistent with design standards published in the California Highway Design Manual, or conform to the provisions of the Protected Bikeway Act of 2014.

## 30. Bay Area Bike Share

These projects make bicycles available to individuals for shared use for completing first- and last-mile trips in conjunction with regional transit and stand-alone short distance trips. To be eligible for TFCA funds, bicycle share projects must work in unison with the existing Bay Area Bike Share Project by either increasing the fleet size within the initial participating service areas or expanding the existing service area to include additional Bay Area communities. Projects must have a completed and approved environmental plan and a suitability study demonstrating the viability of bicycle sharing. Projects may be awarded TFCA funds to pay for up to five years of operations.

## 31. Arterial Management:

Arterial management grant applications must identify a specific arterial segment and define what improvement(s) will be made to affect traffic flow on the identified arterial segment. Projects that provide routine maintenance (e.g., responding to citizen complaints about malfunctioning signal equipment) are not eligible to receive TFCA funds. Incident management projects on arterials are eligible to receive TFCA funds. Transit improvement projects include, but are not limited to, bus rapid transit and transit priority projects. Signal timing projects are eligible to receive TFCA funds. Each arterial segment must meet the cost-effectiveness requirement in Policy #2.

## 32. Smart Growth/Traffic Calming:

Physical improvements that support development projects and/or calm traffic, resulting in motor vehicle emission reductions, are eligible for TFCA funds, subject to the following conditions:

- A. The development project and the physical improvements must be identified in an approved area-specific plan, redevelopment plan, general plan, bicycle plan, pedestrian plan, traffic-calming plan, or other similar plan; and
- B. The project must implement one or more transportation control measures (TCMs) in the most recently adopted Air District plan for State and national ambient air quality standards. Pedestrian projects are eligible to receive TFCA funds.
- C. The project must have a completed and approved environmental plan. If a project is exempt from preparing an environmental plan as determined by the public agency or lead agency, then that project has met this requirement.

Traffic calming projects are limited to physical improvements that reduce vehicular speed by design and improve safety conditions for pedestrians, bicyclists or transit riders in residential retail, and employment areas.

## Appendix E: Glossary of Terms

The following is a glossary of terms found in the TFCA County Program Policies:

*Environmental plan* – A completed and approved plan to mitigate environmental impacts as required as the result of the review process of all applicable local, state, and federal environmental reviews (e.g., CEQA, NEPA). For the purpose of the County Program Manager Fund, projects requiring a completed and approved environmental plan must complete all required environmental review processes. Any project that is exempt from preparing an environmental plan, as a result of an environmental review process, has met the requirement of having a completed and approved environmental plan.

*Final audit determination* - The determination by the Air District of a County Program Manager or grantee's TFCA program or project, following completion of all procedural steps set forth in HSC section 44242(a) - (c).

**Funding Agreement** - The agreement executed by and between the Air District and the County Program Manager for the allocation of TFCA County Program Manager Funds for the respective fiscal year.

*Grant Agreement* - The agreement executed by and between the County Program Manager and a grantee.

*Grantee* - Recipient of an award of TFCA Funds from the County Program Manager to carry out a TFCA project and who executes a grant agreement with the County Program Manager to implement that project. A grantee is also known as a project sponsor.

**Project Useful Life** (see Years Effectiveness)

**TFCA funds** - Grantee's allocation of funds, or grant, pursuant to an executed grant agreement awarded pursuant to the County Program Manager Fund Funding Agreement.

*TFCA-generated funds* - The Transportation Fund for Clean Air (TFCA) program funds generated by the \$4 surcharge on motor vehicle registration fees that are allocated through the Regional Fund and the County Program Manager Fund.

*Weighted PM10* - Weighted particulate matter less than 10 microns in diameter (PM10) is calculated by multiplying the tailpipe PM emissions by a factor of 20, which is consistent with CARB methodology for estimating PM10 emissions for the Carl Moyer Program.

**Years Effectiveness** - Equivalent to the administrative period of the grant and used in calculating a project's Cost Effectiveness. This is different from how long the project will physically last.

## Appendix F: Insurance Guidelines

This appendix provides guidance on the insurance coverage and documentation typically required for TFCA County Program Manager Fund projects. Note that the Air District reserves the right to specify different types or levels of insurance in the Funding Agreement.

The typical Funding Agreement requires that each Grantee provide documentation showing that they meet the following requirements for each of their projects. The County Program Manager is not required to meet these requirements itself, unless it is acting as a Grantee.

## 1. Liability Insurance:

<u>Corporations and Public Entities</u> - a limit of not less than \$1,000,000 per occurrence. Such insurance shall be of the type usual and customary to the business of the Grantee, and to the operation of the vehicles, engines or equipment operated by the Project Sponsor.

<u>Single Vehicle Owners</u> - a limit of not less than \$750,000 per occurrence. Such insurance shall be of the type usual and customary to the business of the Grantee, and to the operation of the vehicles, engines or equipment operated by the Grantee.

## 2. Property Insurance:

<u>New Equipment Purchases</u> - an amount of not less than the insurable value of Grantee's vehicles, engines or equipment funded under this Agreement, and covering all risks of loss, damage or destruction of such vehicles, engines or equipment.

<u>Retrofit Projects</u> - 2003 model year vehicles or engines or newer in an amount of not less than the insurable value of Grantee's vehicles, engines or equipment funded under this Agreement, and covering all risks of loss, damage or destruction of such vehicles, engines or equipment.

## 3. Workers Compensation Insurance:

<u>Construction projects</u> – including but not limited to bike/pedestrian paths, bike lanes, smart growth and vehicle infrastructure, as required by California law and employers insurance with a limit not less than \$1 million.

## 4. Acceptability Of Insurers:

Insurance is to be placed with insurers with a current A.M. Best's rating of no less than A: VII. The Air District may, at its sole discretion, waive or alter this requirement or accept self-insurance in lieu of any required policy of insurance.

The following table lists the type of insurance coverage generally required for each project type. The requirements may differ in specific cases. County Program Managers should contact the Air District liaison with questions, especially about unusual projects.

Project Category	Liability	Property	Workers Compensation
Vehicle purchase and lease	X	X	
Engine retrofits	X	X	
Operation of shuttle services	X		X
Operation of vanpools	X		
Construction of bike/pedestrian path or overpass	X		X
Construction of bike lanes	X		X
Construction of cycle tracks/separated bikeways	X		X
Construction of smart growth/traffic calming projects	X		X
Construction of vehicle fueling/charging infrastructure	X	X	X
Arterial management/signal timing	X		X
Purchase and installation of bicycle lockers and racks	X	X	X
Transit marketing programs	X		
Ridesharing projects	X		X
Bike Share projects	X	X	X
Transit pass subsidy or commute incentives	X		
Guaranteed Ride Home Program	X		

## Appendix G: Sample Project Information Form

A.	Project Number: <u>17XX01</u> Use consecutive numbers for projects funded, with year, county code, and number, e.g., 17MAR01, 17MAR02 for Marin County. Zero (e.g., 17MAR00) is reserved for County Program Manager TFCA funds allocated for administration costs.
В.	Project Title: Provide a concise, descriptive title for the project (e.g., "Elm Ave. Signal Interconnect" or "Purchase Ten Gasoline-Electric Hybrid Light-Duty Vehicles").
A.	TFCA County Program Manager Funds Allocated: \$
B.	TFCA Regional Funds Awarded (if applicable):\$
C.	Total TFCA Funds Allocated (sum of C and D):\$
D.	Total Project Cost: \$ Indicate the TFCA dollars allocated (C, D and E) and total project cost (D). Data from Line E  (Total TFCA Funds) should be used to calculate C-E.
E.	Project Description:
	Grantee will use TFCA funds to Include information sufficient to evaluate the eligibility and cost-effectiveness of the project. Ex. of the information needed include but are not limited to: what will be accomplished by whom, how many pieces of equipment are involved, how frequently it is used, the location, the length of roadway segments, the size of target population, etc. Background information should be brief. For shuttle/feeder bus projects, indicate the hours of operation, frequency of service, and rail station and employment areas served.
F.	Final Report Content: Final Report form and final Cost Effectiveness Worksheet  Reference the appropriate Final Report form that will be completed and submitted after project completion. See <a href="www.baaqmd.gov/tfca4pm">www.baaqmd.gov/tfca4pm</a> for a listing of the following forms:  • Form for Ridesharing, Shuttles, Transit Information, Rail/Bus Integration, Smart Growth, and Traffic Calming Projects. (Includes Transit Bus Signal Priority.)  • Form for Clean Air Vehicle and Infrastructure Projects  • Form for Bicycle Projects  • Form for Arterial Management Projects
G.	Attach a completed Cost-effectiveness Worksheet and any other information used to evaluate the proposed project. For example, for vehicle projects, include the California Air Resources Board Executive Orders for all engines and diesel emission control systems. Note, Cost-effectiveness Worksheets are not needed for TFCA County Program Managers' own administrative costs.
Н.	Comments (if any):

Add any relevant clarifying information in this section.

## Appendix H: Instructions for Cost-effectiveness Worksheets

Cost-effectiveness Worksheets are used to calculate project emission reductions and TFCA cost-effectiveness (TFCA \$ / ton of emission reductions). County Program Managers must submit Cost-effectiveness Worksheets for each new project and each project receiving additional TFCA funds, along with Project Information Forms, no later than six months after Air District Board approval of the County Program Manager's Expenditure Plan. County Program Managers must also submit Worksheets with Final Report Forms. The most recent Worksheet should be used at time of Final Report to most accurately reflect the emissions reduced.

The Air District provides Microsoft Excel worksheets by e-mail. Worksheets must be completed for all project types with the exception of TFCA County Program Manager administrative costs.

Project Type	Worksheet Name
Ridesharing, Shuttles, Bicycle, Bike Share, Smart Growth, and Traffic Calming Projects	Trip Reduction FYE 17
Arterial Management: Signal Timing	Arterial Management FYE 17
Transit Bus Signal Priority (also for Transit Rail Vehicles)	Trip Reduction FYE 17
Alternative-Fuel Light-Duty and Light Heavy-Duty Vehicles or Infrastructure	LD & LHD Vehicle FYE 17
Alternative-Fuel Low-Mileage Utility Trucks – Idling Service	Heavy-Duty Vehicle FYE 17
Alternative-Fuel Heavy-Duty Vehicles, Buses, or Infrastructure	Heavy-Duty Vehicle FYE 17

**Make entries in the yellow-shaded areas only in the worksheets.** Begin each new filename with the application number (e.g., 17MAR04) as described below. Each worksheet contains separate tabs for: Instructions (no user input), General Information, Calculations, Notes and Assumptions, and Emission Factors (no user input).

County Program Managers must provide all relevant assumptions used to determine the project's cost-effectiveness in the Notes & Assumptions tab. If a County Program Manager seeks to use different default values or methodologies, it is advisable that they consult with the Air District before project approval, in order to avoid the potential for funding projects that are not eligible for TFCA funds.

The Air District encourages County Program Managers to assign the shortest duration possible for the # Years of Effectiveness value for a project to meet the cost-effectiveness requirement. This practice will help to minimize both the Grantee and County Program Manager's administrative burdens.

## **Instructions Specific to Each Project Type**

## Ridesharing and Shuttle Projects

Two key components in calculating cost-effectiveness is the number of vehicle trips eliminated per day and the trip length. The number of vehicle trips eliminate is the number of trips by participants that would have driven as a single occupant vehicle if not for the service; it is not the same as the total number of riders or participants. A frequently used proxy is the number of survey respondents who report that they would have driven alone if not for the service provided. For calculating the length of trip, it is appropriate

to use only the length of the vehicle trip avoided by riders that otherwise would have driven alone.

In addition, **each shuttle route must meet the cost-effectiveness criteria** (Policy # 28). If a project consists of more than one route, one worksheet should be submitted with all routes listed, and a separate worksheet must be prepared showing the cost-effectiveness of each route (i.e., as determined by that route's ridership, funding allocation, etc.).

## **Transit Signal Priority**

For the length of trip, a good survey practice is to determine the length of automobile trip avoided by just those riders that otherwise would have driven, rather than by all riders.

## **Arterial Management Projects**

Please note that each segment must meet the cost-effectiveness requirement (Policy #31). If there are multiple segments being considered for funding, one worksheet should be submitted with all segments listed, and a separate worksheet should be submitted showing the cost-effectiveness for each segment.

For a signal timing project to qualify for four (4) years of effectiveness, the signals must be retimed after two (2) years.

## Smart Growth, Traffic Calming

Projects must reduce vehicle trips by increasing pedestrian/bicycle travel and transit use. Projects that only involve slowing automobile traffic briefly (e.g., via speed bumps) tend to not be cost-effective, as the acceleration following deceleration increases emissions.

## Vehicle and Fueling Infrastructure Projects

The investment in each individual vehicle must be shown to be cost-effective (Policy #2). The worksheet calculates the cost-effectiveness of each vehicle separately, so only one worksheet is required when more than one vehicle is being considered for funding.

TFCA Policies require that all projects including those subject to emission reduction regulations, contracts, or other legally binding obligations achieve *surplus* emission reductions—that is, reductions that go beyond what is required. Therefore, vehicles with engines certified as Family Emission Limit (FEL) engines are not eligible for funding because the engine is certified for participation in an averaging, banking, and trading program in which emission benefits are already claimed by the manufacturer.

Because TFCA funds may only be used to fund early-compliance emissions reductions, and because of the various fleet rule requirements, calculating cost-effectiveness for vehicle grant projects can be complex, and it is recommended that it be done only by someone familiar with all applicable regulations and certifications. Additionally, electric vehicle infrastructure generally does not qualify for more than \$2,000 per charging spot, and County Program Managers should consult with the Air District on such projects, as the evaluation methodologies are evolving. Also, any questions should be raised to Air District staff well before project approval deadlines in order to assure project eligibility.

The cost-effectiveness of fueling infrastructure is based on the vehicles that will use the funded facility. For these projects, County Program Managers must exercise care that emission reductions from the associated vehicles are only credited towards a TFCA infrastructure project, and are not double counted in any other Air District grant program, either at the present time or for future vehicles that will use the facility during its effective life.

The total mileage a vehicle can travel may be limited by regulation, and the product of Years of Effectiveness and Average Annual Miles cannot exceed that mileage (e.g., some cities limit the lifetime miles a taxicab can travel).

Heavy-duty vehicle and infrastructure projects: The California Air Resources Board (CARB) Carl Moyer Program Guidelines document is the source for the formulas and factors used in the Heavy-Duty Vehicle worksheet. The full documentation is available at <a href="http://www.arb.ca.gov/msprog/moyer/guidelines/current.htm">http://www.arb.ca.gov/msprog/moyer/guidelines/current.htm</a>. Note that there are some differences between the TFCA and Moyer programs; consult Air District staff with any questions. At a minimum, a funded vehicle must have an engine complying with the model year 2010 and later emission standards. Vehicles that are funded by the TFCA shall not be co-funded with other funding sources that claim emissions credits. At this time, vehicles that are funded by the CARB (e.g., Hybrid and Zero-Emission Truck and Bus Voucher Incentive Project [HVIP]), Carl Moyer, or other Air District grant programs are not eligible for additional funding from TFCA.

**Documentation and Recordkeeping**: Beginning in FYE 2012, Project files must be maintained by County Program Managers and Grantees for a minimum of *five years* following completion of the project (i.e., Project Years Effectiveness), versus three years as before. Project files must contain all related documentation including copies of CARB executive orders, quotes, mileage logs, fuel usage (if cost-effectiveness is based on fuel use), photographs of engines and frames that were required to be scrapped, and financial records, in order to document the funding of eligible and cost-effective projects.

Guidance on inputs for the worksheets follows.

## Instructions Tab

Provides instructions applicable to the relevant project type(s).

## General Information Tab

**Project Number**, which has three parts:

1<sup>st</sup> – fiscal year in which project will be funded (e.g., 17 for FYE 2017).

2<sup>nd</sup> – County Program Manager; use the following abbreviations:

ALA – Alameda	CC - Contra Costa	MAR – Marin
NAP – Napa	SF - San Francisco	SM - San Mateo
SC - Santa Clara	SOL – Solano	SON – Sonoma

 $3^{rd}$  – two-digit number identifying project; 00 is reserved for County Program Manager administrative costs.

Example: 17MAR04 = fiscal year ending **2017**, **Mar**in, Project #**04**.

**Project Title:** *Short and descriptive* title of project, matching that on the Project Information Form.

**Project Type Code:** Insert one and only one of the following codes for the corresponding project type. If a project has multiple parts, use the code for the main component. Note that not all listed project types may be allowed in the current funding cycle.

Code	Project Type	Code	Project Type
0	Administrative costs	6c	Shuttle services – NG powered
1a	NG buses (transit or shuttle buses)	6d	Shuttle services – EV powered
1b	EV buses	6e	Shuttle services – Fuel cell powered
1c	Hybrid buses	6f	Shuttle services – Hybrid vehicle
1d	Fuel cell buses	6g	Shuttle services – Other fuel type
1e	Buses – Alternative fuel	6h	Shuttle services w/TFCA purchased retrofit
2a	NG school buses	6i	Shuttle services – fleet uses various fuel types
2b	EV school buses	7a	Class 1 bicycle paths
2c	Hybrid school buses	7b	Class 2 bicycle lanes
2d	Fuel cell school buses	7c	Class 3 bicycle routes, bicycle boulevards
2e	School buses – Alternative fuel	7d	Bicycle lockers and cages
3a	Other heavy-duty – NG (street sweepers, garbage trucks)	7e	Bicycle racks
3b	Other heavy-duty – EV	7f	Bicycle racks on buses
3c	Other heavy-duty – Hybrid	7g	Attended bicycle parking ("bike station")
3d	Other heavy-duty – Fuel cell	7h	Other type of bicycle project (e.g., bicycle loop detectors)
3e	Other heavy-duty - Alternative fuel (High Mileage)	7i	Bike share
3f	Other heavy-duty - Alternative fuel (Low Mileage)	7j	Class 4 cycle tracks or separated bikeways
4a	Light-duty vehicles – NG	8a	Signal timing (Regular projects to speed traffic)
4b	Light-duty vehicles – EV	8b	Arterial Management – transit vehicle priority
4c	Light-duty vehicles – Hybrid	8c	Bus Stop Relocation
4d	Light-duty vehicles – Fuel cell	8d	Traffic roundabout
<b>4e</b>	Light-duty vehicles – Other clean fuel	9a	Smart growth – traffic calming
5a	Implement TROs (pre-1996 projects only)	9b	Smart growth – pedestrian improvements
5b	Regional Rideshare Program	9c	Smart growth – other types
5c	Incentive programs (for any alternative mode)	10a	Rail-bus integration
5d	Guaranteed Ride Home programs	10b	Transit information / marketing
5e	Ridesharing – Vanpools (if cash incentive only, use 5c)	11a	Telecommuting demonstration
5f	Ridesharing – School carpool match	11b	Congestion pricing demonstration
5g	Other ridesharing / trip reduction projects	11c	Other demonstration project
5h	Trip reduction bicycle projects (e.g., police on bikes)	12a	Natural gas infrastructure
6a	Shuttle services – diesel powered	12b	Electric vehicle infrastructure
6b	Shuttle services – gasoline powered	12c	Alternative fuel infrastructure

**County:** Use the same abbreviations as used in Project Number.

**Worksheet Calculated by:** Name of person completing the worksheet.

**Date of Submission:** Date submitted to the County Program Manager.

**Grantee Org.:** Organization responsible for the project.

Contact Name: Name of individual responsible for implementing the project.

Include all contact information requested (email, phone, address).

**Project Start Date** Project must meet Readiness Policy (Policy #6).

**Completion Date &** 

**Final Report to CMA:** County Program Managers must expend funds within two years of

receipt, unless an application states that the project will take a longer period of time and is approved by the County Program

Manager or the Air District.

## Calculations Tab

Because the worksheets have many interrelated formulas and references, users must not add or delete rows or columns, or change any formulas, without consulting with the Air District. Several cells have input choices or information built in, as pull-down menus or comments in Excel. Pull-down menus are accessed by clicking on the cell. Comments are indicated by a small triangle in the upper right corner of a cell, and are made visible by resting the cursor over the cell.

## Cost Effectiveness Inputs

# Years Effectiveness: Equivalent to the administrative period of the grant. See inputs

table below. The best practice is to use shortest value possible.

**Total Project Cost:** Total cost of project including TFCA funding, sponsor funding, and

funds contributed by other entities. Only include goods and

services of which TFCA funding is an integral part.

**TFCA Cost:** TFCA 40% County Program Manager Funds and the 60% Regional

Funds (if any), listed separately.

## **Emission Reduction Calculations**

Instructions and default values for each project type are provided in the table below. Default values for years of effectiveness are provided for the various project types. There are no defaults for Smart Growth projects, due to the wide variability in these projects.

## Notes & Assumptions Tab

Provide an explanation of all assumptions used. If you do not use the Air District's guidelines and default values to determine cost-effectiveness, you must document and explain your inputs and assumptions after receiving written approval from the Air District.

## **Emission Factors Tab**

This tab contains references for the Calculations tab. No changes shall be made to this tab.

## **Additional Information for Heavy-duty Vehicle Projects**

CARB has adopted a number of standards and fleet rules that limit funding opportunities for on-road heavy-duty vehicles. See the below list of CARB rules that affect on-road heavy-duty fleets, followed by a reference sample CARB Executive Order. For assistance in determining whether a potential project is affected, contact Air District staff or consult Carl Moyer Implementation Charts at: <a href="http://www.arb.ca.gov/msprog/moyer/guidelines/supplemental-docs.htm">http://www.arb.ca.gov/msprog/moyer/guidelines/supplemental-docs.htm</a>

## **Summary of On-Road Heavy-Duty Fleet Rules**

Vehicle Type	Subject to CARB Fleet Rule?
Urban buses	Fleet Rule for Transit Agencies
Transit Fleet Vehicles	Fleet Rule for Transit Agencies
Solid Waste Collection Vehicles, excluding	Solid Waste Collection Vehicle Regulation
transfer trucks	
Municipal Vehicles and Utility Vehicles	Fleet Rule for Public Agencies and Utilities
Port and Drayage Trucks	Port Truck Regulation
All other On-road heavy-duty vehicles	On-road Rule

## Summary of Maximum Cost-effectiveness & Years Effectiveness by Project Category

Policy No.	Project Category	Maximum C-E (\$/weighted ton)	Years Effectiveness
22	Alternative Fuel Light-Duty Vehicles	250,000	3 years recommended, 4 years max
23	Reserved	Reserved	Reserved
24	Alternative Fuel Heavy-Duty Vehicles and Buses	250,000	3 years recommended, 4 years max
25	Alternative Fuel Bus Replacement	250,000	3 years recommended, 4 years max
26	Alternative Fuel Infrastructure	250,000	3 years recommended, 4 years max
27	Ridesharing Projects	90,000	2 years max
28 A-H	Shuttle/Feeder Bus Service – Existing	175,000; 200,000 for services in CARE Areas or PDAs	2 years max
28 I	Shuttle/Feeder Bus Service - Pilot	Year 1 - 200,000 Year 2 - 175,000	2 years max
28 I	Shuttle/Feeder Bus Service – Pilot in CARE Areas or PDAs	Year 1 - 500,000 Year 2 - 200,000 Year 3 - 175,000	2 years max
29	Bicycle Projects	250,000	From 3 to 10 years
30	Bay Area Bike Share	500,000	5 years max
31	Arterial Management	175,000	2 or 4 years
32	Smart Growth/Traffic Calming	175,000	10 years max

# County Program Manager Fund Expenditure Plan Guidance FYE 2017

	Emission Reduction Inputs	
Project Type/Worksheet Name	Input Data Needed	Default Assumptions
Ridesharing / Trin Reduction	Ridesharing	
Project Type = 5a-h, 8b, 9a-c, 11a, or 11b Worksheet = Trip Reduction FYE 17	<ul> <li># Years Effectiveness</li> <li># Trips/Day (1-way) eliminated [% of target population (# employees)]</li> </ul>	<ul> <li>Enter in Cost Effectiveness Inputs, up to 2 years</li> <li>Enter in Step 1-Column A, 1% of target population</li> </ul>
Note: For ridesharing the default maximum number of vehicle trips	Days/Yr     Trip Length (1-way)	<ul> <li>Enter in Step 1-Column B, 240 days (max.)</li> <li>Step 1-Column C, Default = 16 miles (1-way commute distance from MTC's Commute December 1)</li> </ul>
reduced per day is 1% of target population.	• # New Trips/Day (1-way) to access transit	<ul> <li>Step 2-Column A, Default = 50% of # Trips/Day</li> <li>Eliminated (Step 1-Column A)</li> </ul>
	<ul> <li>Days/Yr</li> <li>Trip Length (1-way)</li> </ul>	<ul> <li>Enter in Step 2-Column B, same # as Step 1-Column B</li> <li>Enter in Step 2-Column C, Default = 3 miles</li> </ul>
	School-Based Ridesharing	
	<ul> <li># Years Effectiveness</li> </ul>	• Enter in Cost Effectiveness Inputs, up to 2 yrs
	• # Trips/Day (1-way) eliminated [% of target population (total # etudents)]	• Step 1-Column A, No Default
	• Days/Yr	• Enter in Step 1-Column B, 180 days (max.)
	• Trip Length (1-way)	• Step 1-Column C, 1-3 miles
	Transit Incentive Campaigns	
	<ul> <li># Years Effectiveness</li> </ul>	<ul> <li>Enter in Cost Effectiveness Inputs, up to 2 yrs</li> </ul>
	• # Trips/Day (1-way) eliminated [% of target population]. Use survey data if available.	• Step 1-Column A, No default
	• Days/Yr	• Enter in Step 1-Column B, 90 days (max.) if # Trips/Day based on % of target population. If # Trips/Day based
		on participants, 240 days (max).
	• Trip Length (1-way), based on routes accessed	• Step 1-Column C, No Default
	• # New Trips/Day (1-way) to access transit	• Step 2-Column A, 50% of # Trips/Day Eliminated (Step 1-Column A)
	• Days/Yr (new trips)	• Enter in Step 2-Column B - same as # days used in Step
	• Trip Length (1-way) for new trips	1 • Step 2-Column C, Default = 3 miles
	Guaranteed Ride Home Programs	•
	<ul> <li># Years Effectiveness</li> </ul>	• Enter in Cost Effectiveness Inputs, up to 2 years
	• # Trips/Day (1-way) eliminated	• Enter in Step 1-Column A, 0.2% of target population.
	• Days/Yr	• Enter in Step 1-Column B, 240 days (Max.)

• Trip Length (1-way)	• Step 1-Column C, Default = 16 miles
Transit Vehicle Signal Prioritization	
<ul> <li># Years Effectiveness</li> </ul>	• Enter in Cost Effectiveness Inputs, 2 yrs
• # Trips/Day (1-way) eliminated	Step 1-Column A, No Default
• Days/Yr	• Enter in Step 1-Column B, 240 days (max)
• Trip Length (1-way)	Step 1-Column C, No Default
	• Step 2-Column A, 50% of # Trips/Day Eliminated (Step
	1-Column A)
	• Step 2-Column B, same as Step 1-Column B
	• Enter in Step 2-Column C, 3 miles

## **Emission Reduction Inputs**

Project Type/Worksheet Name	Input Data Needed	Default Assumptions
<b>Bicycle Projects</b> Project Type = 7a-j Worksheet = Trip Reduction FYE 17	Bicycle Projects (Paths, Lanes, Routes)	
Methodology to estimate number of trips reduced for bike paths, lanes, & routes based on: - the type of facility (Class 1, 2, or 3) - the length of the project segment - the traffic volume (ADT) on the facility.	<ul> <li># Years Effectiveness         Class 1 bike path (or bike bridge)         Class 2 bike lane         Class 3 bike route         Class 4 cycle tracks or separated bikeways</li> </ul>	<ul> <li>Enter in Cost Effectiveness Inputs:         Not to exceed 10 years for Class 1 projects (trails/paths)         Not to exceed 7 years for Class 2, Class 3 and Class 4 projects     </li> </ul>
For Class 1 projects, use the ADT on the most appropriate parallel road.	<ul> <li># Trips/Day (1-way) eliminated (depends on length of project segment and ADT on</li> </ul>	• Enter in Step 1-Column A:
	project segment) Class 1 & Class 2 & Class 4 ADT \( \leq 12,000 \) vehicles per day	Length $\leq 1$ mile = 0.4% ADT Length $> 1$ and $\leq 2$ miles = 0.6% ADT Length $> 2$ miles = 0.8% ADT
For gap closure projects (where project will close a gap between two existing segments of bikeway), use the length for the total facility.	Class 1 & Class 2 & Class 4 ADT > 12,000 and $\leq$ 24,000	Length $\leq 1$ mile = 0.3% ADT Length $> 1$ and $\leq 2$ miles = 0.45% ADT Length $> 2$ miles = 0.6% ADT
Note: the maximum number of vehicle trips reduced per day is 240. The Air District generally assumes that no bike project will reduce more than 240 vehicle trips per day.	Class 1 & Class 2 & Class 4 ADT > 24,000 and $\leq$ 30,000 Maximum is 30,000.	Length $\leq 1$ mile = 0.25% ADT Length > 1 and $\leq 2$ miles = 0.35% ADT Length > 2 miles = 0.45% ADT
	Class 3 bike route or bicycle boulevard	Route $\leq 1$ mile = 0.1% ADT Route $> 1$ and $\leq 2$ miles = 0.15% ADT Route $> 2$ miles = 0.25% ADT
The Air District normally uses an average trip	• Days/Yr	• Enter in Step 1-Column B, 240 days

in Guidance FYE 2017	• Trip Length (1-way)
County Program Manager Fund Expenditure Plan Guidance FYE 2017	length of 3 miles (one-way) for bicycle projects.

• Trip Length (1-way)

• Enter in Step 1-Column C, 3 miles. (Not same as segment length.)

Bicycle Lockers & Racks	
<ul> <li># Years Effectiveness</li> </ul>	<ul> <li>Enter in Cost Effectiveness Inputs, 3 yrs</li> </ul>
• # Trips/Day (1-way) eliminated	• Enter in Step 1-Column A: Capacity of lockers x 2 trip/day Capacity of cages x 0.75 trips per day Capacity of racks x 0.5 trips per day
• Days/Yr	• Enter in Step 1-Column B, 240 days
• Trip Length (1-way)	• Enter in Step 1-Column C, 3 miles
Bay Area Bike Share	
<ul> <li># Years Effectiveness</li> </ul>	• Enter in Cost Effectiveness Inputs, max. 5 yrs
• # Trips/Day (1-way) eliminated	Enter in Step 1-Column A:     Number of bikes X 1.48 trips per day X 12% (actual vehicle
	urps replaced based on Shaheen research dated June 2015)
Weekdays	Datonia Cton 1 Column D 200 days
<ul><li>Trip Length (1-way)</li></ul>	<ul> <li>Enter in Step 1-Column C, 16 miles</li> </ul>
<ul><li>Weekends</li><li>Days/Yr</li><li>Trip Length (1-way)</li></ul>	<ul> <li>Enter in Step 1-Column B, 105 days</li> <li>Enter in Step 1-Column C, 3 miles</li> </ul>

Project Type/Worksheet Name	Input Data Needed	Default Assumptions
Shuttles / Rail-Bus Integration / Transit Info Project Type =6a-i, 10a, or 10b	Shuttle/Feeder Bus, Rail-Bus Integration, and Transit Information Systems	
Worksneet = 111p Reduction FTE 17	<ul><li># Years Effectiveness</li></ul>	<ul> <li>Cost Effectiveness Inputs, up to 2 years</li> </ul>
	# Trips/Day (1-way) eliminated trips. Trips only	Step 1-Column A,
	from riders who previously would have driven.	For on-going service, use survey results
		For new service, use 50% of daily seating capacity of vehicle * 67% (% single-occupancy vehicles (SOV) from MTC Commuter Profile)
	Days/Yr eliminated trips	• 1-Column B, Enter number of operating days. Default =240 days/yr.
	• Trip Length (1-way) eliminated trips. Average trip length that will be eliminated due to shuttle passengers taking train/ferry in conjunction with the shuttle.	• Enter in Step 1-Column C, a survey-based distance, or, if no survey, 16 miles for shuttles and 35 miles for vanpools
Step 2 calculates emissions from new trips generated.	• # Trips/Day (1-way) new trips to access transit	• Step 2-Column A, Use survey data or, if none, a default is 50% of # Trips/Day Eliminated (Step 1-Column A)
	Days/Yr new trips	• Enter in Step 2-Column B, same # as in Step 1-Column B.
	<ul> <li>Trip Length (1-way) new trips. Average trip length of shuttle passengers that drive from home to the BART/Caltrain station.</li> </ul>	• Enter in Step 2-Column C, a survey-based distance, or, if no survey, default is 3 miles for home-to-rail trips.
When possible, emissions from shuttle vehicles should be based on the vehicle engine Executive Order. County Program Manager should consult with Air District staff for guidance.		
For vans and shuttle vehicles 14,000 lbs. and lighter, use Step 3A.	<ul> <li># Vehicles, Model Year: Number of vehicles with same model year</li> </ul>	• Step 3A - Column A, no default.
	<ul> <li>Emission Std.: Emission Standard from list provided.</li> </ul>	• 3A - Column B, no default.
	Vehicle GVW: Weight Class from list provided.	3A Column C, no default.

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•	<ul> <li>ROG, NO<sub>x</sub>, Exhaust PM<sub>10</sub>, and Total PM<sub>10</sub></li> </ul>	• 3A C
	Factors: enter factor from appropriate table	
	provided on Emission Factors tab—CARB Table	
	2 for vehicles model year 2004 and after, or	
	CARB Table 7 for model years 1995-2003.	

Jolumn D through G, no default

- CO<sub>2</sub> Factor: enter factor from CO<sub>2</sub> Table for Light- and Light Heavy-Duty Shuttles, on Emission Factors tab.
- days of service per year]. For all vehicles listed Total annual VMT = [length of shuttle/van trip (one-way)] X [# one-way trips per day] X [# in Step 3A.
- ROG, NO<sub>x</sub>, Exhaust PM<sub>10</sub>, Other PM<sub>10</sub> and CO<sub>2</sub> Factors: enter factor from Emissions for Buses Table provided on Emission Factors tab.

If a vehicle does not match the factors provided, County Program Manager should consult with Air District staff.

For buses, use Step 3B.

days of service per year]. For all vehicles listed Total annual VMT = [length of shuttle/van trip (one-way)] X [# one-way trips per day] X [# in Step 3B. •

- 3A Column H, no default.

• 3A Column I, no default.

- 3B Column I, no default.

## **Emission Reduction Inputs**

Project Type/Worksheet Name	Input Data Needed	Default Assumptions
	<u>Arterial Management</u>	
Arterial Management	<ul> <li># Years Effectiveness</li> </ul>	<ul> <li>Enter in Cost Effectiveness Inputs:</li> </ul>
Project Type = 8a Worksheet = Arterial Management FYE 17	Name of Arterial	For signal timing/synchronization, 2 yrs or, with retiming required at 2 yrs, 4 yrs. Each project should include either 2- or 4-year segments, not both.
		• Column A: Name of the arterial and the direction of travel.
	• Segment Length (miles)	<ul> <li>Enter under Column B the length of arterial over which speeds will be increased.</li> </ul>
	• Days/Yr.	<ul> <li>Enter under Column C the number of days per year over which the project would affect traffic. Default is 240 days.</li> </ul>
	Time Period	• Enter under Column D the time period over which the traffic volumes and speed will change (e.g., 4-7 PM). Include all the hours in a period that will benefit, not just the peak hour.

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Project Type/Worksheet Name	Input Data Needed	Default Assumptions
	• Traffic Volume	• Enter under Column E the traffic volume before the project for the corresponding Time Period and direction of travel that will make the stated speed change.
	• Traffic Speed without the Project	• Enter under Column F the average traffic speed along the length of the arterial before implementation of the project.
	<ul> <li>Travel Speed with Project</li> </ul>	• Enter under Column G the average estimated traffic speed along the length of the arterial after implementation of the project. <i>Note: Maximum increase in speed is</i> 25%.
	Smart Growth / Traffic Calming	<ul> <li>Cost Effectiveness Inputs, 10 years max</li> </ul>
[Smart Growth]		<ul> <li>No other default assumptions for "smart growth" or traffic calming projects are available. Provide detailed explanations of any assumptions and calculations in the Notes and Assumptions tab.</li> </ul>

## **Emission Reduction Inputs**

Alt-fuel Heavy-Duty Vehicles and Infrastructure
Project Types = 1a, 1b, 1c, 1d, 1e, 2a, 2b, 2c, 2d, 2e, 3a, 3b, 3c, 3d, 3e, 3f, 12a, 12b, 12c
Worksheet = Heavy Duty Vehicle FYE 17

Input Data Needed	Default Assumptions
<ul> <li>Cost Effectiveness Inputs, # Years Effectiveness. Use separate workbook and Project # for each set of vehicles with different # Years Effectiveness or with different fuel types.</li> </ul>	• 3 years is recommended - Not to exceed 4 years.
o Column B, Unit #: A unique identifier. List each vehicle on a separate row.	○ Column B: No default
• Columns C through E, Baseline Emission Rate: NO <sub>x</sub> , ROG, PM factors: See Moyer Table D-2a/b or D-6, based on your vehicle type, weight, and engine model year.	• Columns C through E: For FYE 2017 alt-fuel heavy-duty vehicle projects, including urban buses, the baseline default is the Model Year 2010 emission standards.
• Column F, Annual Fuel Use: Base on average fuel use over 2 years, and document with 2 years of records.	Column F: No default.
• Column G, Fuel Consumption Factor: Moyer Table D-24	• Column G: Most on-road engines are below 750 horsepower, thus the default value is 18.5.
• Column H, Conversion Factor (g/mi to g/bhp-hr): Input a value only if Baseline Emission Rates (Columns C – E) are in g/mi and Fuel Basis is being used. Notice: enter data in this column or Column J, not both. Use Moyer Table D-28.	Column H: No default.
• Column I, Annual VMT: Base on average VMT over 2 years, and document with 2 years of mileage records.	Column I: No default.

	Input Data Needed	Default Assumptions
•	• Column J, Conversion Factor (g/bhp-hr to g/mi): Input a value only if Baseline Emission Rates (Columns C – E) are in g/bhp-hr. Notice: enter data in this column or Column H, not both. Use Moyer Table D-28.	Column J: No default.
•	• Column K, Percent operation in Air District: Only the operation within the Bay Area Air Quality Management District can be counted. Boundaries available from the Air District.	Column K: No default.
•	• Columns L through N, New Emission Rate: NO <sub>x</sub> , ROG, and PM: Use Executive Order values. Note: FEL engines are not eligible for TFCA funding.  CARB certifies engines and provides the engine manufacturers with an Executive Order (EO) for each certified engine family. An example of an EO is shown at the end of this attachment. The EO includes general information about the certified engine such as engine family, displacement, horsepower rating(s), intended service class, and emission control systems. It also shows the applicable certification emission standards as well as the average emission levels measured during the actual certification test procedure. For the purpose of the TFCA Program, the certification emission standards are used to calculate emission reductions. The certification emission standards are shown in the row titled "(DIRECT) STD" under the respective "FTP" column headings for each pollutant. For instance, the Cummins 8.3 liter natural gas engine illustrated in the sample was certified to a combined oxides of nitrogen plus non-methane hydrocarbon (NOx+NMHC) emission standard of 1.8 g/bhp-hr, a carbon monoxide (CO) emission standard of 15.5 g/bhp-hr, and a particulate matter (PM) emission standard of 0.03 g/bhp-hr.  In the case where an EO shows emission values in the rows labeled "AVERAGE STD" and/or "FEL", the engine is certified for participation in an averaging, banking, and trading (AB&T) program. AB&T engines (i.e., all FEL-certified engines) are not eligible to participate in the TFCA Program for new vehicle purchase projects since emission benefits from an engine certified to an FEL level are not surplus emissions.	• Columns L through N: For FYE 2017 heavy-duty vehicle projects, including urban buses, the new vehicle must be certified to exceed the Model Year 2010 standard of 0.2 g/bhp-hr of NO <sub>x</sub> and 0.01 g/bhp-hr of PM, which are the default values. Some exceptions apply.
•	• Column O, Replacement Vehicle Cost: Must be supported by a quote for the new alt-fuel vehicle that exceeds standards.	Column O: No Default.
•	• Column P, Must be supported by a quote for a new equivalent model vehicle that meets standards (for FYE 2017, the Model Year 2010 Standards).	Column P: No Default.
•	Column Q, Fuel Savings.	• Column Q: Default value is 0%. For new hybrid vehicles, on a case-by-case basis, the Air District may approve another value, based on documented fuel savings relative to a non-hybrid vehicle.
•	• Column R, Fuel Consumption Factor: Use Moyer Table D-24.	• Column R: Most on-road engines are below 750 horsepower.
•	• Column S, Conversion Factor (g/mi to g/bhp-hr): Enter a value only if New Emission Rates (Columns L – N) are in g/mi and Fuel Basis is being used. Notice: enter data in this column or Column T, not both. Use Moyer Table D-28.	• Column S: No default.

County Program Manager Fund Expenditure Plan Guidance FYE 2017

Input Data Needed	Default Assumptions
• Column T, Conversion Factor (g/bhp-hr to g/mi): Enter a value <b>only if</b> New Baseline Emission Rates (Columns L – N) are in g/bhp-hr. Notice: enter data in this column or Column S, not both. Use Moyer Table D-28.	Column T: No default.
• Column Y, # Years Effectiveness: Same as in Cost Effectiveness Inputs.	• Column Y: 3 years is recommended - 4 yrs max.
Column Z, Incremental Cost: The cost of the proposed vehicle minus the baseline vehicle.	Column Z: Automatically calculated.
Columns AB – AG, Emission Reductions.  All reductions must be surplus to any regulatory, contractual, or other legally binding requirement.  Note that if ROG values are not available for both the baseline and the proposed engine, ensure value is zero (0) for ROG, as no ROG emission reductions can be claimed.	• Columns AB – AG. Calculated automatically. Enter zero (0) if a reduction cannot be claimed.
he column total must t.	Column AM: Cannot exceed Incremental Cost.
• Column AP, Actual Weighted CE w/o CRFMiles Basis (\$/ton). Cost-effectiveness based on emissions including weighted PM. Must meet Policy Requirements.	Column AP: Calculated automatically.
<ul> <li>Column AQ, Actual Weighted Contract CE w/o CRFFuel Basis (\$\frac{1}{2}\$) (cost-effectiveness based on emissions including weighted PM. Must meet Policy Requirements.</li> <li>Emissions and cost-effectiveness calculations can only be based on fuel usage for the following vehicles: <ul> <li>Utility vehicles in idling service</li> <li>Street sweepers</li> <li>Solid waste collection vehicles.</li> </ul> All other vehicles must use mileage basis. If using fuel-based calculations, usage must be based on two years of historical fuel usage documentation (e.g., fuel logs or purchase receipts).</li> </ul>	Column AQ: Calculated automatically.
• Column AS, Baseline CO <sub>2</sub> Factor Based on Mileage: Enter value from CO <sub>2</sub> Emission Factors Table for your fuel and vehicle type (e.g., Medium Heavy Duty Diesel is 1527 g/mi).	Column AS: No default.
Emission /mi).	Column AT: No default.
• Column AV, Baseline CO <sub>2</sub> Factor Based on Fuel Use: Enter value from CO <sub>2</sub> Emission Factors Table for your fuel type (e.g., Diesel is 10079 g/mi).	• Column AV: 10079 g/mi.
• Column AW, Proposed Engine CO <sub>2</sub> Factor Based on Fuel Use: Enter value from CO <sub>2</sub> Emission Factors Table for your fuel type (e.g., CNG is 7244 g/mi).	Column AW: No default.

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Project Type/Worksheet Name	Input Data Needed	Default Assumptions
Alt-fuel Vehicles and Infrastructure: Light-Duty and Light Heavy-Duty	• # Years Effectiveness	• 3 years is recommended - 4 years max.
Froject 1ypes = 4a, 4b, 4c, 4d, 4e, 12a, 12b, 12c Worksheet = LD & LHD Vehicle FYE 17	• Unit # / ID	• List each vehicle separately.
	Incremental Cost	• For new vehicles, must be based on two quotes—one for the new alt-fuel vehicle, and one for a new conventionally-fueled equivalent model that meets current emission standards.
	Current Standard and New Vehicle Standard	• Enter in Columns E and F the standard that a vehicle is certified to, as shown on the CARB Executive Order.
	Cost-Effectiveness	• Column U, automatically calculated. Each vehicle must meet the Policy requirements for cost-effectiveness.

## Sample CARB Executive Order for Heavy-Duty On-Road Engines

California Environmental Protection Agency	CUMMINS INC.	EXECUTIVE ORDER A-021-0571-1
AIR RESOURCES BOARD	COMMINS INC.	New On-Road Heavy-Duty Engines Page 1 of 2 Pages

Pursuant to the authority vested in the Air Resources Board by Health and Safety Code Division 26, Part 5, Chapter 2, and pursuant to the authority vested in the undersigned by Health and Safety Code Sections 39515 and 39516 and Executive Order G-02-003;

IT IS ORDERED AND RESOLVED: The engine and emission control systems produced by the manufacturer are certified as described below for use in on-road motor vehicles with a manufacturer's GVWR over 14,000 pounds. Production engines shall be in all material respects the same as those for which certification is granted.

MODEL YEAR	ENGINE FAM	ILY	ENGINE SIZES (L)	FUEL TYPE 1	STANDARDS & TEST	SERVICE	ECS & SPECIAL FEATURES 3	DIAGNOSTIC 6
100-00-00-00-00-00-00-00-00-00-00-00-00-					PROCEDURE	CLASS ~	DDI, TC, CAC, ECM, EGR, OC,	EMD
2012	CCEXH0729	XAD	11.9	Diesel	Diesel	UB	SCR-U, PTOX	
	ENGINE'S IDLE NS CONTROL			ADDI	TIONAL IDLE EN	IISSIONS CO	NTROL 5	
E	Exempt				N	/A		
ENGINE (	L)			ENGINE MODE	LS / CODES (ra	ted power, in	hp)	
11.9			IS	X11.9 385 / 3865;FR203	50 (379), ISX1	2 385 / 386	5;FR20350 (379)	
L=liter; hps CNG/LN L/M/H H ECS=er up catalyst; TBi=throttle super charg control mod ESS=en (per 13 CCF	=horsepower; kw=ki NG=compressed/liqu NDD=light/medium/he mission control syste DPF=diesel particus a body fuel injection; per, CAC=charge air sule; EM=engine mon ngine shutdown syste R 1956.8(a)(6)(D). E	lowatt; hr efied nature eavy heavy m; TWC/C late filter, SFI/MFI=: cooler, E dification; m (per 13 exempt=ex	=hour; ral pas; LPG=liquefit /-duty diesel; UB=ur OC=three-way/oxidizi PTOX=periodic trap sequential/multi port GR / EGR-C=exhauz 2 (prefix)=parallel; CCR 1956.8(a)(6)(A kempted per 13 CCR	ad petroleum gas; E85=85% ethi- ban bus; HDO=heavy duty Otto; ng catalyst; NAC=NOx adsorptio oxidizer; HO2\$/O2\$=heated/oxy, fuel injection; DGI=direct gasolin t gas recirculation / cooled EGR, (2) (suffix)=in senies; AMOX=am (1); 30g=30 g/hr NOx (per 13 C	anol fuel; MF=mult on catalyst; SCR-U ygen sensor; HAF- e injection; GCAR PAIR/AIR=pulset monia oxidation ca CR 1956 8(a)(6)(C fuel systems; N/A	i fuel a.k.a. BF  // SCR-N=selet // SCR-N=selet // SCR-N=selet // SER-N=selet //	R 86.abc=Title 40, Code of Federal Regulation =bi fuel; DF=dual fuel; FF=flexible fuel; ctive catalytic reduction – urea / – ammonia; Wair-fuel-ratio sensor (a.k.a., universal or linear outputent); IDI/DI=indirect/direct diseal injection injection; SPL=smoke puff limiter; ECM/PCM= al combustion auxiliary power system; ALT=all (e.g., Otto engines and vehicles);	/U (prefix) =warm- xygen sensor); ; TC/SC=turbo/ =engine/powertrain

Following are: 1) the FTP exhaust emission standards, or family emission limit(s) as applicable, under 13 CCR 1956.8; 2) the EURO and NTE limits under the applicable California exhaust emission standards and test procedures for heavy-duty diesel engines and vehicles (Test Procedures); and 3) the corresponding certification levels, for this engine family. "Diesel" CO, EURO and NTE certification compliance may have been demonstrated by the manufacturer as provided under the applicable Test Procedures in lieu of testing. (For flexible- and dual-fueled engines, the CERT values in 13 CCR 1956.8 are in parentheses.).

in	NN	HC	N	Ox	NMH	C+NOx	C	:0	P	M		СНО
g/bhp-hr	FTP	EURO	FTP	EURO	FTP	EURO	FTP	EURO	FTP	EURO	FTP	EURO
STD	0.14	0.14	0.20	0.20	•	•	15.5	15.5	0.01	0.01	•	
FEL	•	•	*		*	*	•	*			*	•
CERT	0.04	0.01	0.12	0.09	*	*	1.1	0.00	0.004	0.002	•	
NTE	0.	21	0.	30		•	19	9.4	0.	02		•

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BE IT FURTHER RESOLVED: Certification to the FEL(s) listed above, as applicable, is subject to the following terms, limitations and conditions. The FEL(s) is the emission level declared by the manufacturer and serves in lieu of an emission standard for certification purposes in any averaging, banking, or trading (ABT) programs. It will be used for determining compliance of any engine in this family and compliance with such ABT programs.

BE IT FURTHER RESOLVED: For the listed engine models the manufacturer has submitted the materials to demonstrate certification compliance with 13 CCR 1965 (emission control labels), 13 CCR 1971 (engine manufacturer diagnostic) and 13 CCR 2035 et seq. (emission control warranty).

Engines certified under this Executive Order must conform to all applicable California emission regulations.

The Bureau of Automotive Repair will be notified by copy of this Executive Order.

This Executive Order hereby supersedes Executive Order A-021-057 dated December 7, 2011.

Executed at El Monte, California on this \_\_\_\_\_ / \_\_\_ day of April 2012.

Annette Hebert, Chief Mobile Source Operations Division

1455 Market Street, 22nd Floor San Francisco, California 94103 415.522.4800 FAX 415.522.4829 info@sfcta.org www.sfcta.org

## Memorandum

Date: 02.04.16 RE: Plans and Programs Committee

February 9, 2016

To: Plans and Programs Committee: Commissioners Tang (Chair), Farrell (Vice Chair), Avalos,

Cohen, Peskin and Wiener (Ex Officio)

Maria Lombardo – Chief Deputy Director From:

Tilly Chang – Executive Director Through:

Subject: ACTION – Recommend Appointment of Two Members to the Citizens Advisory Committee

## Summary

The Transportation Authority has an eleven-member Citizens Advisory Committee (CAC). CAC members serve two-year terms. Per the Transportation Authority's Administrative Code, the Plans and Programs Committee recommends and the Transportation Authority Board appoints individuals to fill any CAC vacancies. Neither Transportation Authority staff nor the CAC make any recommendations on CAC appointments, but we maintain an up-to-date database of applications for CAC membership. A chart with information about current CAC members is attached, showing ethnicity, gender, neighborhood of residence, and affiliation. There are two vacancies on the CAC requiring committee action. The vacancies are the result of the resignation of Wells Whitney and the term expiration of Peter Tannen. Mr. Tannen is seeking reappointment. Attachment 1 shows current CAC membership and Attachment 2 lists applicants.

## BACKGROUND

There are two vacancies on the Citizens Advisory Committee (CAC) requiring Plans and Programs Committee action. The vacancies are the result of the resignation of Wells Whitney and the term expiration of Peter Tannen. Mr. Tannen is seeking reappointment. There are currently 25 applicants to consider for the existing vacancies.

## DISCUSSION

The CAC is comprised of eleven members. The selection of each member is recommended at-large by the Plans and Programs Committee (Committee) and approved by the Transportation Authority Board. Per Section 6.2(f) of the Transportation Authority's Administrative Code, the eleven-member CAC:

> "...shall include representatives from various segments of the community, including public policy organizations, labor, business, senior citizens, the disabled, environmentalists, and the neighborhoods; and reflect broad transportation interests."

An applicant must be a San Francisco resident to be considered eligible for appointment. Attachment 1 is a tabular summary of the current CAC composition. Attachment 2 provides similar information on current applicants for CAC appointment. Applicants are asked to provide residential location and areas of interest. Applicants provide ethnicity and gender information on a voluntary basis. CAC applications are distributed and accepted on a continuous basis. CAC applications were solicited through the Transportation Authority's website, Commissioners' offices, and email blasts to community-based organizations, advocacy groups, business organizations, as well as at public meetings attended by Transportation Authority staff or hosted by the Transportation Authority.

All applicants have been advised that they need to appear in person before the Committee in order to be appointed, unless they have previously appeared before the Committee. If a candidate is unable to appear before the Committee, they may appear at the following Board meeting in order to be eligible for appointment. An asterisk following the candidate's name in Attachment 2 indicates that the applicant has not previously appeared before the Committee.

## **ALTERNATIVES**

- 1. Recommend appointment of two members to the CAC.
- 2. Recommend appointment of one member to the CAC.
- 3. Defer action until additional outreach can be conducted.

## **CAC POSITION**

None. The CAC does not make recommendations on appointment of CAC members.

## FINANCIAL IMPACTS

None.

## RECOMMENDATION

None. Staff does not make recommendation on appointment of CAC members.

## Attachments (2):

- 1. Matrix of CAC Members
- 2. Matrix of CAC Applicants

## Enclosure:

1. CAC Applications

Attachment 1

## CITIZENS ADVISORY COMMITTEE 1

Name	Gender	Ethnicity	District	Neighborhood	Affiliation	First Appointed	Term Expiration
Wells Whitney	M	O	$\omega$	Telegraph Hill	Environmental, Neighborhood, Public Policy, Senior Citizen	May 13	May 17
Peter Tannen	M	C	&	Inner Mission	Environmental, Neighborhood, Public Policy	Feb 08	Feb 16
John Larson	${ m M}$	NP	_	Miraloma Park	Neighborhood, Public Policy	Mar 14	Mar 16
Brian Larkin	M	NP	<b>—</b>	Richmond	Neighborhood	May 04	Sep 16
Chris Waddling, Chair	M	Z	10	Silver Terrace	Neighborhood	Dec 12	Dec 16
Santiago Lerma	$\mathbf{M}$	Н	6	Mission	Business, Environmental, Labor, Neighborhood, Public Policy	Dec 14	Dec 16
Myla Ablog	[ <del>I</del>	Filipina	72	Japantown/Western Addition	Disabled, Environmental, Neighborhood, Public Policy, Senior Citizen	Sep 13	Mar 17
John Morrison	M	NP	11	Crocker-Amazon	Business, Disabled, Environmental, Labor, Neighborhood, Public Policy, Senior Citizen	May 15	May 17
Jacqualine Sachs	Щ	C	2	Western Addition	Disabled, Neighborhood	Jun 97	Jul 17
Peter Sachs, Vice Chair	M	NP	4	Outer Sunset	Environmental, Labor, Public Policy	Jul 15	Jul 17
Becky Hogue	江	O	9	Treasure Island	Disabled, Neighborhood	Dec 15	Dec 17
A – Asian	AA – African American	n American		AI – American Indian or Alaska Native	C – Caucasian	H/L – Hispanic or Latino	or Latino
	Z	NH – Native Hawaiian or		Other Pacific Islander	NP - Not Provided (Voluntary Information)		

<sup>&</sup>lt;sup>1</sup> Shading denotes open seats on the CAC.

## Attachment 2 (Updated 02.04.16)

## **APPLICANTS**

	Name	Gender	Ethnicity	District	Neighborhood	Affiliation/Interest
1	Renee Anderson*	Ц	C	11	Outer Mission	Disabled, Environment, Neighborhood, Public Policy, Senior Citizen
2	Charles Baird*	M	NP	9	South of Market	Business, Disabled, Environment, Labor, Neighborhood, Public Policy, Senior Citizen
3	Margaret Bonner*	H	С	5	West NOPA	Business, Disabled, Environment, Labor, Neighborhood, Public Policy, Senior Citizen
4	Virginia Calkins*	Ц	C	9	South of Market	Business, Environment, Neighborhood, Public Policy
ĸ	Karwanna Dyson*	Н	AA	10	Bayview Hunters Point	Business, Neighborhood
9	Peter Fortune	M	NP	2	Marina	Business, Neighborhood, Public Policy, Senior Citizen
7	Fabian Gallardo	M	H/L	7	Lakeside	Business, Disabled, Environment, Labor, Neighborhood, Public Policy, Senior Citizen
∞	Hristo Gyoshev*	NP	NP	11	Mission Terrace	Business, Disabled, Environment, Labor, Neighborhood, Public Policy, Senior Citizen
6	Doreen Horstin	Щ	NP	9	South of Market	Environment, Labor, Neighborhood, Public Policy
10	Johnny Jaramillo*	M	NA	2	Van Ness Corridor	Business, Disabled, Environment, Labor, Neighborhood, Public Policy, Senior Citizen
11	Lee Jewell*	M	С	2	Hayes Valley	Disabled, Neighborhood, Senior Citizen
12	Jack Kleytman*	$\mathbf{M}$	С	4	Outer Sunset	Business, Neighborhood
13	Roger Kuo	$\mathbf{M}$	A	3	Financial District	Business, Disabled, Environment, Neighborhood, Public Policy, Senior Citizen
14	Joe Lake	$\mathbf{M}$	С	9	South of Market	Environment, Labor, Neighborhood, Public Policy
15	Marlo McGriff*	M	AA	8	Mission-Dolores	Business, Disabled, Environment, Neighborhood, Public Policy, Senior Citizen
16	Rachel Morgan*	Н	NP	3	South of Market	Business, Disabled, Neighborhood, Public Policy

	Name	Gender	Ethnicity District	District	Neighborhood	Affiliation/Interest
17	Catherine Orland	Ħ	С	6	Mission	Business, Environment, Labor, Neighborhood, Public Policy
18	Steven Riess*	M	С	9	South Beach	Business, Disabled, Environment, Neighborhood, Senior Citizen
19	Glenn Savage*	M	NP	2	Pacific Heights	Business, Neighborhood, Public Policy
20	Deborah Schrimmer	띤	С	5	Cole Valley	Neighborhood, Public Policy
21	21 Daniel Sisson	M	C/H	1	Inner Richmond	Business, Neighborhood, Public Policy
22	Elliott Talbot*	NP	NP	7	Marina	Neighborhood, Public Policy
23	Peter Tannen	M	С	&	Inner Mission	Environment, Neighborhood, Senior Citizen
24	24 Jeffrey Wood	M	NP	8	Noe Valley	Environment, Labor, Neighborhood, Public Policy
25	David Zebker*	NP	NP	9	Tenderloin	Environment
	A – Asian	AA - Afr	AA – African American	an	AI – American Inc	– American Indian or Alaska Native $C$ – Caucasian $H/L$ – Hispanic or Latino
		- HZ	- Native Ha	waiian or (	NH – Native Hawaiian or Other Pacific Islander	NP – Not Provided (Voluntary Information)

<sup>\*</sup> Applicant has not appeared before the Plans and Programs Committee.





## Memorandum

Date: 02.04.16 RE: Plans and Programs Committee February 9, 2016

To: Plans and Programs Committee: Commissioners Tang (Chair), Farrell (Vice Chair), Avalos,

Cohen, Peskin and Wiener (Ex Officio)

From: Anna LaForte – Deputy Director for Policy and Programming

Tilly Chang – Executive Director Through:

Subject: ACTION - Recommend Allocation of \$49,341,000 in Prop K Funds, with Conditions, Subject

to the Attached Fiscal Year Cash Flow Distribution Schedule

## Summary

As summarized in Attachments 1 and 2, we have six requests from the San Francisco Municipal Transportation Agency (SFMTA) totaling \$49,341,000 in Prop K sales tax funds to present to the Plans and Programs Committee. The SFMTA is requesting \$47,869,000 and a commitment to allocate \$30.1 million in Prop K funds to accelerate the procurement of up to 265 motor coaches from New Flyer Incorporated. We have worked with the Metropolitan Transportation Commission and the SFMTA on the funding strategy to get the new vehicles on the street sooner and at a lower cost than currently forecast. Funds expected to be available for near-term contract certification total \$137.5 million including Prop K, federal funds, and regional bridge tolls, and will enable the SFMTA to order 148 motor coaches to be placed into revenue service by July 2017. The SFMTA has also requested \$552,000 for construction of signal upgrades at seven intersections on South Van Ness Avenue between 14th and 20th Streets; \$300,000 for outreach, planning, and development of a communitypreferred design for corridor safety improvements on Taylor Street between Market and Sutter Streets; \$50,000 in District 3 Neighborhood Transportation Improvement Program capital funds to extend the Prop K-funded Golden Gate Avenue road diet to Market Street and to install a buffered bike lane between Polk and Market Streets; and \$400,000 for design of upgrades and/or replacements of fire alarm systems at five Muni maintenance facilities. We are also presenting the SFMTA's request for \$170,000 in Prop K funds to support development and implementation of a 20-month Bicycle Safety Education and Outreach Program. This item was delayed last month at the request of the SFMTA to allow staff to address the Committee's concerns about allocating Prop K funds prior to the SFMTA conducting a request for proposals and identifying the top ranked firm.

## BACKGROUND

We have six requests totaling \$49,341,000 in Prop K sales tax funds to present to the Plans and Programs Committee at the February 9, 2016 meeting, for potential Board approval on February 23, 2016. As shown in Attachment 1, the requests come from the following Prop K categories:

- New and Renovated Vehicles Muni
- Signals & Signs
- Transportation / Land use Coordination
- Traffic Calming

- Bicycle Circulation/Safety
- Rehabilitate/Upgrade Existing Facilities Muni

Board adoption of a Prop K 5-Year Prioritization Program (5YPP) is a prerequisite for allocation of funds from each of these programmatic categories.

## DISCUSSION

The purpose of this memorandum is to present six Prop K requests totaling \$49,341,000 to the Plans and Programs Committee, and to seek a recommendation to allocate the funds as requested. Attachment 1 summarizes the requests, including information on proposed leveraging (i.e. stretching Prop K sales tax dollars further by matching them with other fund sources) compared with the leveraging assumptions in the Prop K Expenditure Plan. Attachment 2 provides a brief description of each project. A detailed scope, schedule, budget and funding plan for each project is included in the enclosed Allocation Request Forms.

Bicycle Safety Education and Outreach (SFMTA): The Plans and Programs Committee was briefed on this request last month and recommended allocating only a sufficient amount of the requested \$170,000 in Prop K funds to support the procurement process and committing to allocate the remaining funds after the SFMTA identified the proposed contractor. At the request of the SFMTA, we did not forward the request to the Board in January to allow staff time to address the Committee's concerns about allocating Prop K funds prior to the SFMTA conducting a request for proposals and identifying the top ranked firm. We have met with Commissioner Peskin, who initially raised questions about the request. We clarified that as a funding agency, it is a best practice to award a grant before an agency advertises a contract. This provides the best opportunity for the Transportation Authority Board and the public to provide input into the proposed scope, schedule, budget and funding plans. Further, most sponsor agencies, including the SFMTA, require that all funds be committed before initiating the procurement process. The SFMTA has also modified the request to better call out the evaluation budget as requested by the Committee. We are recommending approval of the \$170,000 as requested, by the SFMTA and detailed in the enclosed allocation request form.

**Staff Recommendation:** Attachment 3 summarizes the staff recommendations for the requests. Transportation Authority and project sponsor staff will attend the committee meeting to provide a brief presentation on the specific requests and to respond to any questions that the Committee may have.

## **ALTERNATIVES**

- 1. Recommend allocation of \$49,341,000 in Prop K funds, with conditions, subject to the attached Fiscal Year Cash Flow Distribution Schedules, as requested.
- 2. Recommend allocation of \$49,341,000 in Prop K funds, with conditions, subject to the attached Fiscal Year Cash Flow Distribution Schedules, with modifications.
- 3. Defer action, pending additional information or further staff analysis.

## **CAC POSITION**

The CAC was briefed on five of the six subject requests at its January 27, 2016 meeting and unanimously adopted a motion of support for the staff recommendation. The CAC does not meet in late December due to the holidays, so SFMTA's request for its Bicycle Safety Education and Outreach program was taken directly to the Plans and Programs Committee at its January 12, 2016 meeting. This request will be included as an information item on the agenda for the February 24, 2016 CAC meeting.

## FINANCIAL IMPACTS

This action would allocate \$49,341,000 in Fiscal Year (FY) 2015/16 Prop K sales tax funds, with conditions, for six requests. The allocations would be subject to the Fiscal Year Cash Flow Distribution Schedules contained in the enclosed Allocation Request Forms.

Attachment 4, Prop K Allocation Summaries - FY 2015/16, shows the total approved FY 2015/16 allocations to date for both programs, with associated annual cash flow commitments as well as the recommended allocations and cash flows that are the subject of this memorandum.

Sufficient funds are included in the adopted FY 2015/16 budget to accommodate the recommended actions. Furthermore, sufficient funds will be included in future fiscal year budgets to cover the recommended cash flow distribution for those respective fiscal years.

## RECOMMENDATION

Recommend allocation of \$49,341,000 in Prop K funds, with conditions, subject to the attached Fiscal Year Cash Flow Distribution Schedules.

## Attachments (4):

- 1. Summary of Applications Received
- 2. Project Descriptions
- 3. Staff Recommendations
- 4. Prop K 2015/16 Fiscal Year Cash Flow Distribution Summary

## **Enclosure:**

1. Prop K Allocation Request Forms (6)

	District	Citywide	3, 9, 10, 11	6		9	6 Citywide	6 tywide 6
	Phase(s) Requested	Procurement C	Design 3,	Construction		Planning	Ü,	
	Pha: Requ		De	Consta		Plan	Plan Const	Plan Consti
Prop K Leveraging	Actual Leveraging by Project Phase(s) <sup>4</sup>	65%; 74% for overall project	%0	71%	\00°L	20%	%000	50% 0% 71%
m Prop~K~I	Expected Leveraging by EP Line <sup>3</sup>	84%	%06	41%	200%	0/00		
	Total Cost for Requested Phase(s)	\$137,500,000	\$400,000	\$1,891,000	000,009\$		\$170,000	\$170,000
	Current Prop K Request	\$47,869,000	\$400,000	\$552,000	\$300,000		\$170,000	\$170,000
	Project Name	85 40-ft and 63 60-ft Low-Floor Hybrid Diesel Motor Coaches	Upgrade Life and Fire Safety Systems	South Van Ness Traffic Signal Upgrade	Taylor Street Safey		Bicycle Safety Education and Outreach	Bicycle Safety Education and Outreach Golden Gate Avenue Buffered Bike Lane [NTIP Capital]
	Project Sponsor <sup>2</sup>	SFMTA	SFMTA	SFMTA	SFMTA		SFMTA	SFMTA
	EP Line No./ Category <sup>1</sup>	17M	20M	33	38, 44		39	39
	Source	Prop K	Prop K	Prop K	Prop K		Prop K	Prop K Prop K

## Footnotes

<sup>&</sup>quot;EP Line No./Category" is either the Prop K Expenditure Plan line number referenced in the 2014 Prop K Strategic Plan or the Prop AA Expenditure Plan category referenced in the 2012 Prop AA Strategic Plan, including: Street Repair and Reconstruction (Street), Pedestrian Safety (Ped), and Transit Reliability and Mobility Improvements (Transit).

 $<sup>^2</sup>$  Acronym: SFMTA (San Francisco Municipal Transportation Agency)

<sup>&</sup>lt;sup>3</sup> "Expected Leveraging By EP Line" is calculated by dividing the total non-Prop K funds expected to be available for a given Prop K Expenditure Plan line item (e.g. Pedestrian Circulation and Safety) by the total expected funding for that Prop K Expenditure Plan line item over the 30-year Expenditure Plan period. For example, expected leveraging of 90% indicates that on average non-Prop K funds should cover 90% of the total costs for all projects in that category, and Prop K should cover only 10%.

<sup>&</sup>quot;Actual Leveraging" column is lower than in the "Expected Leveraging" column, the request (indicated by yellow highlighting) is leveraging fewer non-Prop K dollars than assumed in the Actual Leveraging by Project Phase" is calculated by dividing the total non-Prop K funds in the funding plan by the total cost for the requested phase or phases. If the percentage in the Expenditure Plan. A project that is well leveraged overall may have lower-than-expected leveraging for an individual or partial phase.

# Attachment 2: Brief Project Descriptions 1

EP Line			D 1.	Prop AA	
INO./ Category	Project Sponsor	Project Name	Frop & Funds Requested	Funds Requested	Project Description
17M	SFMTA	85 40-ft and 63 60-ft Low-Floor Hybrid Diesel Motor Coaches	\$ 47,869,000	- <del></del>	The SFMTA is requesting \$47.9 million and a commitment to allocate \$30.1 million in Prop K funds to accelerate the procurement of up to 265 motor coaches from New Flyer Incorporated. We have worked extensively with the Metropolitan Transportation Commission and SFMTA on the funding strategy to get the new vehicles on the street sooner and at a lower cost than currently forecast. Benefits of accelerating the procurement schedule also include operational cost savings since hybrid coaches use less fuel than diesels, and maintaining consistent bus build quality without any gaps in the production schedule. The total funds expected to be available for near-term contract certification total \$137.5 million in Prop K, federal funds, and regional bridge tolls, which will enable the SFMTA to order 148 motor coaches and put them into revenue service by July 2017.
20M	SFMTA	Upgrade Life and Fire Safety Systems	\$ 400,000	\$	Requested funds will be used for design of upgrades and/or replacements of fire alarm systems that have reached the end of their useful lives at five Muni maintenance facilities, including the main shop and annex at the Green Light Rail Center, the Flynn Division, the Scott Division, the Kirkland Division, and the Potrero Division. SFMTA expects to complete design by September 2016 and construction by March 2018.

EP Line No./ Category	Project Sponsor	Project Name	Prop K Funds Requested	Prop AA Funds Requested	Project Description
33	SFMTA	South Van Ness Traffic Signal Upgrade	\$ 552,000	+	Requested funds will be used for the construction phase for signal modifications at the seven intersections on South Van Ness Avenue between 14th and 20th Streets. The project will install new, larger vehicle signals and poles to improve signal visibility on this Vision Zero High Injury Corridor, as well as pedestrian countdown signals, and new conduits, wiring, and signal controllers. Prop K funds will be leveraging a \$1.34 million Highway Safety Improvement Program (HSIP) grant. The SFMTA expects all upgraded signals will be in use by September 2017, prior to the paving project scheduled on South Van Ness north of 17th Street in Fiscal Year 2018/19.
38, 44	SFMTA	Taylor Street Safey	300,000	· <del>€</del> -	The SFMTA is requesting funding for outreach, planning, and development of a community-preferred design for corridor safety improvements on Taylor Street from Market Street to Sutter Street. Scope includes a robust planning process in partnership with city agencies and community-based organizations. The SFMTA anticipates completing a recommendations report outlining the different design concepts evaluated and the preferred alternative, including an implementation plan, by April 2019. The SFMTA has applied for a \$300,000 Caltrans Planning Grant for this project.

Page 3 of 3

EP Line No./ Category	Project Sponsor	Project Name	Prop K Funds Requested	Prop AA Funds Requested	Project Description
39	SFMTA	Bicycle Safety Education and Outreach	\$ 170,000	\$	Requested funds will be used to support development and implementation of a 20-month Bicycle Safety Education and Outreach Program. SFMTA will issue a request for proposals through which respondents will identify activities, classes, and events that the contractor would design and conduct in order to meet specific participation, communication, and educational goals. SFMTA envisions a three tier program, including an annual citywide event, less frequent (i.e., up to 12 times per year) more focused events, and bicycle education. SFMTA anticipates \$149,000 for the consultant contract, which would implement the new programs from April 2016 to December 2017. The remaining funds are for SFMTA procurement, project management and evaluation. The latter will cover demographic information to ensure that outreach and classes are reaching the many, varied communities across the city, as well as other program outcomes including increases in bicycling in San Francisco among program participants and increase in safety knowledge by people who have participated in trainings and classes. The project would be 100% sales tax funded.
39	SFMTA	Golden Gate Avenue Buffered Bike Lane [NTIP Capital]	\$ 50,000	<del>€</del>	Requested funds will be used to extend a Prop K funded road diet on Golden Gate Avenue and construct a buffered bike lane in the eastbound direction between Polk Street and Market Street. The overall project will convert the street from three lanes to two lanes and implement improvements to slow traffic speeds and increase pedestrian safety on this Vision Zero High Injury Corridor. Improvements will include painted safety zones, continental crosswalks, and signal timing to calm vehicle traffic. The SFMTA anticipates no parking loss because of the proposed improvements included in the project. SFMTA expects the project to be open for use by June 2016.
		TOTAL	\$ 49,341,000	- \$	

<sup>&</sup>lt;sup>1</sup> See Attachment 1 for footnotes.

EP Line					
No./ Category	Project Sponsor	Project Name	Prop K Funds Recommended	Prop AA Funds Recommended	Recommendation
17M	SFMTA	85 40-ft and 63 60-ft Low-Floor Hybrid Diesel Motor Coaches	\$ 47,869,000	· <del>∀</del>	amendment: The recommendation is contingent upon an amendment to the Vehicles 5YPP to reprogram \$10,667,756 in Fiscal Year 2015/16 funds from the Replace 100 ETI 40' Trolley Coaches project to the subject project. SFMTA has revised the scope and budget of the trolley coach procurement, reducing the total number of vehicles from 280 to 240 and reducing the overall budget by almost \$91 million. See attached 5YPP amendment for details. The Transportation Authority will work with SFMTA to fully fund the trolley coach procurement.  Commitment to Allocate: The recommendation includes a commitment to allocate an additional \$30.1 million in Prop K funds upon availability of federal or other funds for certification of the remaining options in the current New Flyer contract. The SFMTA anticipates that these funds will become available through the Metropolitan Transportation Commission-led Transit Capital Priorities program cycle to begin in Spring 2016.
20M	SFMTA	Upgrade Life and Fire Safety Systems	\$ 400,000	- ₩	<b>5YPP Amendment:</b> The recommendation is contingent upon an amendment to the Facilities-MUNI 5YPP to program \$400,000 in cumulative remaining programming capacity for the Upgrade Life and Fire Safety Systems project in Fiscal Year 2015/16. See attached 5YPP amendment for details.
33	SFMTA	South Van Ness Traffic Signal Upgrade	\$ 552,000	- ₩	<b>5YPP Amendment:</b> The recommendation is contingent upon a minor amendment to the Signals and Signs 5YPP to reprogram \$552,000 from the design phase to the construction phase of the subject project in Fiscal Year 2015/16. See attached 5YPP amendment for details.

EP Line No./ Category	Project Sponsor	Project Name	Prop K Funds Recommended	Prop AA Funds Recommended	Recommendation
38, 44	SFMTA	Taylor Street Safey	\$ 300,000	+	Special Condition: The \$80,000 in Prop K funds from the Planning Grant Match (e.g. Caltrans Planning Grant) line in the Transportation/Land Use Coordination 5YPP is on reserve pending notification from Caltrans if the project will receive a Caltrans Planning Grant, Transportation Authority staff will release these funds. If the SFMTA is not successful in obtaining the grant from Caltrans, the Transportation Authority will deobligate these funds from the project. The SFMTA would then seek additional Prop K, or other funds, to fully fund a reduced project scope.
39	SFMTA	Bicycle Safety Education and Outreach	\$ 170,000	+	This request was delayed last month at the request of the SFMTA to allow staff to address the Committee's concerns about allocating Prop K funds prior to the SFMTA conducting a request for proposals and identifying the top ranked firm. Transportation Authority staff have clarified that as a funding agency, it is a best practice to award a grant before an agency advertises a contract. See memo for more information.
39	SFMTA	Golden Gate Avenue Buffered Bike Lane [NTIP Capital]	\$ 50,000	-	<b>5YPP Amendment:</b> The recommendation is contingent upon an amendment to the Bicycle Circulation and Safety 5YPP to reprogram \$50,000 in Fiscal Year 2015/16 funds from NTIP Placeholder to the subject project. See attached 5YPP amendment for details.
		TOTAL	\$ 49,341,000	- \$	
-					

<sup>&</sup>lt;sup>1</sup> See Attachment 1 for footnotes.

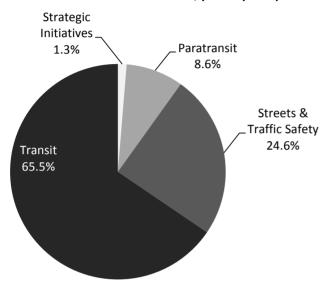
Attachment 4.

Prop K/ Prop AA Allocation Summaries - FY 2015/16

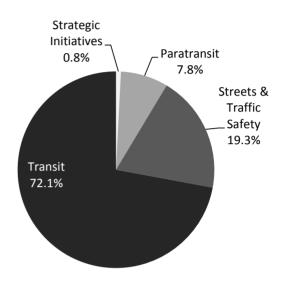
PROP K SALES TAX											
	CASH FLOW										
	Total		F	FY 2015/16	]	FY 2016/17	F	Y 2017/18	F	Y 2018/19	2019/20
Prior Allocations	\$	128,750,117	\$	95,835,907	\$	31,537,734	\$	1,327,048	\$	49,428	\$ 1
Current Request(s)	\$	49,341,000	\$	662,668	\$	39,798,783	\$	8,648,423	\$	101,149	\$ 129,977
New Total Allocations	\$	178,091,117	\$	96,498,575	\$	71,336,517	\$	9,975,471	\$	150,577	\$ 129,977

The above table shows maximum annual cash flow for all FY 2015/16 allocations approved to date, along with the current recommended

## Investment Commitments, per Prop K Expenditure Plan



## **Prop K Investments To Date**



## Improving West Side Transit Access Strategic Analysis Report (SAR)

## Scope of Work Adopted January 27, 2015

## I. Background

- **A. About SARs:** This is a standard section included in all Strategic Analysis Reports (SARs). It describes the SAR development and review process and the role of the document in facilitating policy-level decision-making.
- **B.** History/Context: Equity Analysis conducted for the San Francisco Transportation Plan (SFTP) identified geographic disparities in transit access in the city's outlying neighborhoods including the west side. As a result of this and other factors, a disproportionate share of west side residents drive alone to work and for shopping and errands. The Sunset District Blueprint, completed in 2014, identified concerns with unreliable or infrequent transit service as a top community concern.

Major strides are being made to improve the quality of transit services serving the west side through the Muni Forward project. Muni Forward will result in frequency, speed and/or reliability improvements to eight transit lines (L-Taraval; N-Judah; 16X-Noriega Express; 18-46th Avenue; 28/28L-19th Avenue; 29-Sunset; 48-Quintara; and the 71L-Haight Noriega). Other studies such as the Metropolitan Transportation Commission's (MTC's) upcoming Bay Area Core Capacity Transit Study offers an opportunity to study M-Oceanview improvements and regional express bus services for the west side, to destinations within San Francisco or across the bay to Oakland. Finally, the successful piloting of bike-sharing, citywide focus on improving bicycle and pedestrian facilities, and proliferation of new shared-use and privately provided mobility options on the west side present opportunities for improving transit access.

To inform these ongoing studies and trends, the West Side needs a vision for what it would take, beyond what is already planned, to create the kind of high-quality transportation offerings that would reduce reliance on private vehicles and shift additional trips to transit.

## C. Purpose of the SAR:

This SAR will build on work prepared for the Sunset Blueprint, Muni Forward, SFTP and other efforts, to examine high-level options for improving transit access to the west side, focusing on one or more specific travel markets and groups of travelers, which will be identified through analysis.

- **D. Review of Other Studies and Documents:** Several relevant documents will be reviewed as part of this SAR. They include:
  - The **Sunset District Blueprint**, which identified key transit hubs within the district that need improvement. These include stops on the N Judah (where Judah intersects La Playa and 46<sup>th</sup>); the L Taraval (at Wawona and 46<sup>th</sup>, Tarval and 22<sup>nd</sup>, and Taraval and 46<sup>th</sup>), and several others along the 28L, 29

- Sunset, and 71 Haight. The Blueprint also notes several pedestrian and bicycle safety concerns that may present barriers to transit access.
- The Muni Forward project, which includes conceptual plans for transit upgrades on key transit lines throughout the city, including the N Judah, L Tarval, and others in the district. Any specific improvements already planned for major transit hubs will be inventoried. Boardings by west side transit stops will also be reviewed to ensure focus on the most used stops.
- The San Francisco Transportation Plan (SFTP), which identified a geographic disparity around transit reliability and access to regional services for neighborhoods like the west side of the city. Since the study was published, issues around turnbacks have abated and the SFMTA successfully introduced popular new services like the NX express bus.
- SPUR's Ocean Beach Master Plan, a comprehensive vision to address sea level rise, protect infrastructure, restore coastal ecosystems and improve public access, will be reviewed, along with any relevant follow-on studies.
- Professor Susan Shaheen's **Shared Use Mobility Summit White Paper,** which documented the policy issues and opportunities for shared use mobility discussed at a summit held in San Francisco in October 2013.

## II. Strategic Analysis

- **A. Existing Conditions:** This section will summarize existing travel data and collect new data, e.g. through focus groups and interviews, to better understand west side travel markets, particularly automobile trips, in an effort to improve the competitiveness of transit and alternative modes. It will examine the following questions:
  - a. What are the top travel markets to and from the west side? This analysis will examine the major origins of destinations of west side residents and identify top destinations for different types of trips. For example, the analysis could identify downtown and the south bay as top destinations for commuters. The analysis will also identify the current mode choices of travelers in these markets (e.g. what share of travelers are using transit versus driving alone, walking, or bicycling). One or more top travel markets will be identified as a focus for the remainder of the SAR. For example, options for focused travel markets could include student trips to major educational institutions; commuter trips downtown; or commuter trips to south bay.
  - b. What options do travelers in the selected markets currently have for completing their trip, and how competitive are these options with the private automobile? The SAR will also take a special look at the rise of shared mobility services and how these are changing travel habits.
  - c. What plans are already in place to improve the quality of alternatives to the automobile in the selected market(s), through projects such as Muni Forward, regional transit improvements, major bicycle network improvements, high-occupancy vehicle (HOV) lanes and other freeway management treatments, fare policies, or other relevant options? Are these improvements expected to

be sufficient to result in a significant reduction of reliance on private automobiles for this trip?

- **C. Strategic Issues and Opportunities:** This section would identify new opportunities for improving alternative mode access for one or more specific travel markets and groups of travelers in the short and medium-terms. It will examine:
  - a. What additional specific strategies could the city pursue to raise the attractiveness of transit in the selected markets, beyond those that are already planned?
  - b. What types of projects would best achieve this, by addressing the gaps or enhancing existing offerings, in the short- and medium terms?
  - c. What are potential new policies or roles should be considered along with these projects, for the public and/or private sectors?

## III. Next Steps/Recommendations

The SAR will develop a set of recommendations for follow-on work to advance one or more specific project concepts, including likely order-of-magnitude cost and level of effort, responsible agencies, and possible funding sources for implementation.

## IV. Bibliography

This section will identify the bibliography as well as individuals and organizations consulted in the process of developing the SAR.